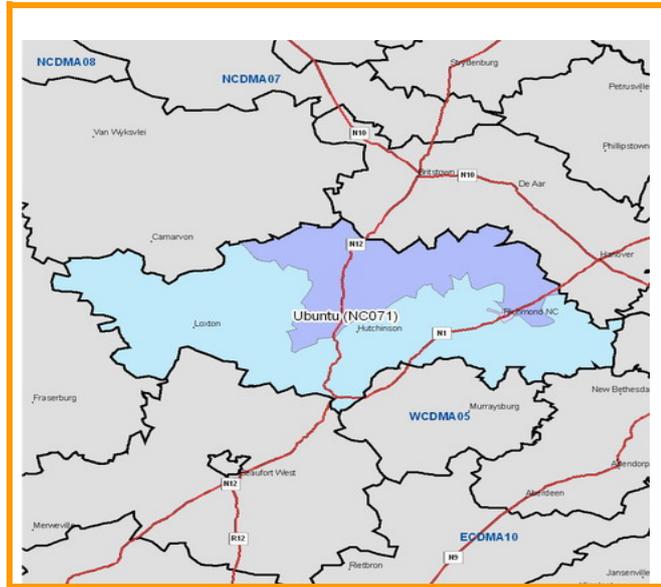


UBUNTU LOCAL MUNICIPALITY



INTEGRATED WASTE MANAGEMENT PLAN FOR THE UBUNTU MUNICIPALITY

FINAL

October 2007



KWEZI V3 ENGINEERS

Client:

Ubuntu Municipality

Private Bag X329

VICTORIA WEST

7070

Compiled By:

Kwezi V3 Engineers

P.O. Box 182

KIMBERLEY

8300

Table of Contents

ABBREVIATIONS	IX
1 INTRODUCTION	1
2 BACKGROUND	2
2.1 GENERAL	2
2.2 STUDY AREA	3
2.3 LEGISLATIVE FRAMEWORK	5
2.3.1 <i>National Environmental Management Act 107 of 1998</i>	6
2.3.2 <i>National Environmental Management: Waste Management Bill, 2007</i>	7
2.3.3 <i>Environment Conservation Act 73 of 1989</i>	8
2.3.4 <i>Municipal Demarcation Act 27 of 1998</i>	9
2.3.5 <i>Organised Local Government Act 52 of 1997</i>	9
2.3.6 <i>Municipal Structures Act 117 of 1998</i>	9
2.3.7 <i>Municipal Systems Act No. 32 of 2000</i>	9
2.3.8 <i>The Development Facilitation Act 67 of 1995</i>	10
2.3.9 <i>The Physical Planning Act 125 of 1991</i>	10
2.3.10 <i>National Environmental Management: Air Quality Act of 2004</i>	11
2.3.11 <i>National Water Act 36 of 1998</i>	11
2.3.12 <i>National Health Act 61 of 2003</i>	12

2.3.13	<i>White Paper on Environmental Management Notice 749 of 1998</i>	12
2.3.14	<i>White Paper on Integrated Pollution and Waste Management for South Africa, Notice 227 of 2000</i>	12
2.3.15	<i>DWAF Minimum Requirements for Landfill, 2nd edition, 1998</i>	14
2.3.16	<i>National Waste Management Strategy and Action Plans.</i>	14
2.3.17	<i>Polokwane Waste Summit Declaration</i>	15
2.4	GENERAL	16
3	STUDY AREA AND STATUS QUO	18
3.1	INTRODUCTION	18
3.2	UBUNTU MUNICIPALITY	19
3.2.1	<i>Service Area and Refuse Collection</i>	19
3.2.2	<i>Municipal By-laws pertaining to waste</i>	20
3.2.3	<i>Waste generation rates</i>	20
3.2.4	<i>Waste Minimisation Strategies</i>	23
3.2.5	<i>Illegal Dumping</i>	23
3.2.6	<i>Garden Refuse</i>	23
3.2.7	<i>Personnel</i>	23
3.2.8	<i>Equipment</i>	24
3.2.9	<i>Landfill</i>	25
3.2.10	<i>Transfer Stations</i>	29

3.3	NEEDS ANALYSIS.....	30
4	INDUSTRIAL AND MINING WASTE.....	31
5	MEDICAL WASTE.....	32
6	TARIFFS.....	33
6.1	CURRENT TARIFF STRUCTURE.....	33
7	TRENDS AND FORECAST.....	32
7.1	POPULATION.....	32
7.2	ECONOMIC GROWTH.....	32
7.3	WASTE GENERATION.....	32
8	GOALS AND OBJECTIVES.....	34
8.1	DISPOSAL INFRASTRUCTURE DEVELOPMENT.....	34
8.2	WASTE COLLECTION INFRASTRUCTURE.....	34
8.3	INSTITUTIONAL CAPACITY AND HUMAN RESOURCES.....	34
8.4	FINANCIAL RESOURCES.....	34
8.5	DISSEMINATION OF INFORMATION/COMMUNICATION.....	34
8.6	MANAGEMENT OF ILLEGAL ACTIVITIES.....	35
8.7	WASTE MINIMISATION.....	35
9	ALTERNATIVES.....	38
9.1	DISPOSAL INFRASTRUCTURE DEVELOPMENT.....	44

9.2	WASTE COLLECTION INFRASTRUCTURE	46
9.3	INSTITUTIONAL CAPACITY AND HUMAN RESOURCES	49
9.4	FINANCIAL RESOURCES	50
9.5	DISSEMINATION OF INFORMATION/COMMUNICATION	51
9.6	MANAGEMENT OF ILLEGAL ACTIVITIES	53
9.7	WASTE MINIMISATION	55
10	RECOMMENDATIONS.....	56
11	IMPLEMENTATION PROGRAM	60
12	FINANCIAL RESOURCES & IMPLEMENTATION PRIORITIES	70
13	SUMMARY	72
13.1	DISPOSAL INFRASTRUCTURE	72
13.2	WASTE COLLECTION INFRASTRUCTURE	72
13.3	INSTITUTIONAL CAPACITY AND HUMAN RESOURCES	72
13.4	FINANCIAL RESOURCES	73
13.5	DISSEMINATION OF INFORMATION / COMMUNICATION.....	73
13.6	MANAGEMENT OF ILLEGAL ACTIVITIES	73
13.7	WASTE MINIMISATION.....	73
14	RECOMMENDATIONS AND CONCLUSION.....	74
	• APPENDIX A: TYPICAL PROCEDURE FOR LANDFILL AUTHORISATION	

TECHNICAL DEFINITIONS

Aquifer is a water bearing formation capable of supplying a sufficient yield for a community based potable water source.

Cell is a volume of waste generally placed during one working day and covered on all horizontal surfaces by cover soil.

Communal Landfill is the smallest landfill classification with a capacity of less than 25 tonnes per day.

Composting is the controlled aerobic biological decomposition of organic matter, such as food scraps and plant matter, into humus, a soil-like material. Aerobic is the decomposition process in the presence of oxygen.

Confirmation of Site Feasibility is the initial step in the DWAF permitting process that establishes the basic site features and general feasibility for a fully permitted landfill.

Controlled landfill is a solid waste management facility used for the disposal of non-hazardous domestic waste and non-infectious medical waste, which employs compaction of wastes, covering of waste with soil cover material, and the management of leachate and gaseous materials produced by the organic decomposition of the landfilled waste, all in such a manner as not to harm human health and minimize negative impacts to the environment.

Daily cover is a daily application and compaction of approximately 15 centimetres of soil intended to control blowing litter, odours, flies, rats and fires, intended for an exposure of less than one week.

Design Drawings are drawings prepared by the landfill designer and include dimensions, specifications and other technical data regarding the construction of the landfill.

Domestic solid waste (General Waste) is solid waste generated by single or multifamily residential dwellings, and solid waste of a non-hazardous nature, generated by wholesale, retail, institutional or service establishments such as office buildings, stores, markets, restaurants, theatres, hotels, warehouses, industrial operations and manufacturing processes.

Final Cover is an application and compaction of soil on the landfill after it has reached its designed elevation. The final cover soil shall be relatively impermeable and have a thickness of approximately 50 centimetres.

Groundwater is all waters flowing or existing under the ground surface.

Hazardous waste is any waste, which by reason of chemical reactivity, or toxic, explosive, corrosive or other characteristics causes danger or is likely to cause danger to human health or the environment, whether alone or in combination with other wastes. Hazardous waste is categorized in four hazard ratings with 1 being the most hazardous and 4 being the least hazardous.

Incineration is the controlled combustion of solid waste employing closed combustion chambers, controlled combustion air, temperature monitoring and control to insure complete combustion of organic matter with a minimum of undesirable air emissions and wastewater discharges.

Intermediate cover is an application and compaction of cover having the same functions as daily cover but applied at a thickness of 30 centimetres, intended to be exposed for a period of one week to one year.

Landfill Classification is a system under the DWAF Minimum Requirements for classifying landfill according to the type and size (TPD) of the landfill, and its potential for significant leachate generation.

Landfill gas is the gaseous by-product of organic decomposition of landfilled waste. Landfill gas contains significant concentrations of methane gas, which is explosive at concentrations exceeding 5 percent.

Leachate is the liquid by-product of organic decomposition of landfilled waste or any liquid that comes in contact with solid waste in a sanitary landfill.

Lift is a series of one or more landfill cells forming a section of landfilled waste that extends horizontally across the landfill.

Medical waste is any waste generated by hospitals, clinics, nursing homes, doctor's offices, medical laboratories, research facilities and veterinarians, which are infectious or potentially infectious;

Operating Plan consists of drawings, descriptions and other documents regarding the operation of the landfill, placement of waste, building daily cells and lifts, leachate management, landfill gas management and all other functions related to the operation of the landfill.

Operator is the person or organisation responsible for the operation of the landfill. The operator may be the owner, another public agency or private contractor.

Owner is the person or organisation that owns the property and/or facilities that constitute the landfill

Perimeter drains are open ditches surrounding the landfill installed to prevent surface water from entering the landfill.

Recycling is the sorting, processing, and transportation of solid waste materials, products or containers for the purpose of remanufacture or reuse.

Scavenging is the unauthorised separation of solid waste for recyclable materials and food for human consumption.

Solid Waste is waste of a solid nature generated by a person, business or industry.

Solid Waste Management facility is any facility used for the transportation, processing or disposal of solid waste, and includes transfer stations, recycling facilities, composting facilities, waste incinerators, and sanitary landfills.

Sorting is the authorised separation of solid waste materials for the purpose of recycling or disposal, either at the source of generation or at a solid waste management facility.

Special waste is a non-hazardous waste, which due to its nature requires special or separate handling at a sanitary landfill. Special wastes include but are not limited to tires, asbestos, demolition waste, industrial sludges of a non-hazardous nature, paper mill sludge, olive oil waste, abattoir wastes and petroleum waste oil.

Surface water is all water in or coming from a water source, which is found on the surface of the ground, excluding water under the surface of the ground and seawater.

Transfer Station is a facility that receives solid waste from collection vehicles and reloads that waste into larger vehicles for transfer to a disposal or processing facility.

Vectors are birds, insects, and rodents capable of carrying disease-causing bacteria, viruses or fungi from one host to another.

Water Balance is a method for determining the potential for significant leachate generation, which includes climatic conditions (rainfall and evaporation) and site condition.

Working area is the area of the landfill where waste is unloaded, compacted and covered. It generally includes adequate space for several trucks to unload at the same time, for waste compaction and storage of cover soil.

ABBREVIATIONS

AP	Action Plan
APIG	Action Plan Implementation Group
CBD	Central Business District
CEC	Committee for Environmental Co-ordination
CONNAPP	Consultative National Environmental Policy Process
DEAT	Department of Environmental Affairs and Tourism
DFA	Development Facilitation Act 67 of 1995
DME	Department of Minerals and Energy
DTL	Departmental Task Leader
DWAF	Department of Water Affairs and Forestry
ECA	Environment Conservation Act, Act No. 73 of 1989
IDP	Integrated Development Plan
IP&WM	Integrated Pollution and Waste Management
IWM	Integrated Waste Management
IWMP	Integrated Waste Management Plan
LDO	Land Development Objectives
LUPO	Land Use Planning Ordinance
LGTA	Local Government Transition Act 209 of 1993
LFA	Logical Framework Analysis
NEAF	National Environmental Advisory Framework
NEMA	National Environmental Management Act, Act No. 107 of 1998
NWMS	National Waste Management Strategy
OLGA	Organised Local Government Act 52 of 1997
PMG	Project Management Group
PPA	Physical Planning Act 125 of 1991
PSC	Project Steering Committee

SECTION 1: INTRODUCTION

1 INTRODUCTION

The Pixley Ka Seme District Municipality appointed KV3 Engineers to assist with the compilation of an Integrated Waste Management Plan (IWMP) for the Waste Management Division of the Ubuntu Municipality. As a requirement of the National Waste Management Strategy (NWMS) and the IDP Process all Municipalities are faced with the obligation to compile such a plan by end 2004 but at present many municipalities are still in the process of compiling an IWMP.

The compilation of this IWMP will be done in line with the Draft Starter Document for Integrated Waste Management Planning in South Africa made available by DEAT. The draft process of compiling the IWMP consisted of two phases. The Status Quo for Phase 1 consisted of an assessment of the current status of waste collection systems and existing disposal sites, service delivery capacity and a needs analysis for each of these aspects.

The second phase will comprise the compilation of the IWMP. The Objectives and Goals identified will be included in this phase, with alternatives for obtaining these being considered and evaluated on a high level thereafter. Based on the preferred options selected for implementation a programme was developed and cost estimates compiled to facilitate inclusion of the plan into the IDP.

SECTION 2: BACKGROUND

2 BACKGROUND

2.1 GENERAL

The Ubuntu Municipality (UM) is situated in the Northern Cape and forms part of the Pixley Ka Seme District Municipality that also includes the Siyathemba, Umsobomvu, Emthanjeni, Renosterberg, Thembelihle, Siyancuma and Kareeberg Local Municipalities. The total demarcated municipal area serviced by the UM covers approximately 20 389 km². The Municipal Main offices are situated in Victoria West, with Loxton and Richmond forming the other major towns. Two additional towns namely Merriman and Hutchinson are located in the Ubuntu municipal area. These two towns are however still owned by Transnet. However negotiations are in process to officially transfer these towns to the UM in tandem with the integration of the region.

According to information from the 2001 Census (accepted in the IDP) for the newly established Municipality of Ubuntu, the total population of the Ubuntu Municipality is close to 16 352 people (4 163 households), of which most of the Demographic Distribution is as follows:

Settlement type	Population
Victoria West (urban)	6 982
Richmond (urban)	3 644
Loxton (urban)	694
Farms	5 032
Total	16 352

The population growth is static and therefore a 0% population growth will be allowed for.

The UM is characterised by the above mentioned towns as well as large farming areas, which is spread out across the municipal area. The towns are relatively small and are spread out over a wide geographical area.

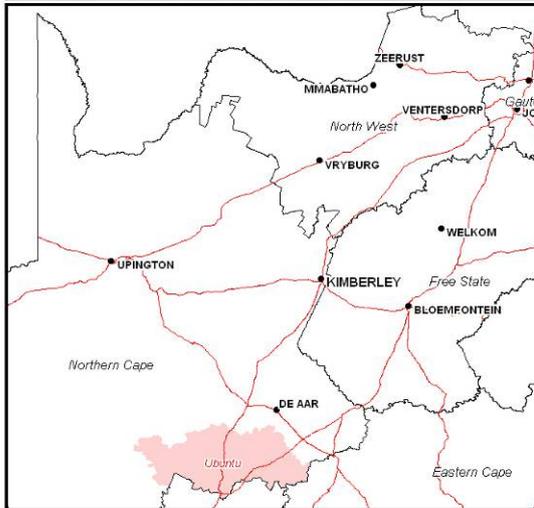
2.2 STUDY AREA

The following towns and areas formed part of this study:

Urban areas:

- Victoria West
- Loxton
- Richmond

The entire study area is shown on the following map.



LEGEND		River Area
	BUILT-UP AREA	DRY WATER COURSE EXTENT
	UBUNTU	FLOOD BANK
	LOCAL MUNICIPALITIES	NON-PERENNIAL EXTENT
	PROVINCIAL BOUNDARY	PERENNIAL EXTENT
	DISTRICT ROAD	SAND BANK
	MAIN ROAD	Inland Water
	NATIONAL ROAD	DAM
	OTHER ROADS	DRY PAN
	TRUNK ROAD	MARSH VLEI
	LANDFILLS	NON-PERENNIAL PAN
		PERENNIAL PAN

Drawn: S. Schwabe Date: July 2007 Scale: 1:500 000 Project: Waste & Enviro File: 227040_Ubuntu_LP

LOCALITY PLAN
 Ubuntu Local Municipality

KWEZI V3 ENGINEERS

2.3 LEGISLATIVE FRAMEWORK

Following is a short summary of all the relevant legislation pertaining to waste management.

The South African Constitution (Act 108 of 1996) is the supreme law of the land. All law, including environmental waste management planning must comply with the Constitution.

The Constitution states that the people of South Africa have the right to an environment that is not detrimental to human health, and imposes a duty on the state to promulgate legislation and to implement policies to ensure that this right is upheld. All departments of state or administration in the national, provincial or local levels of government have similar obligations. The principles of co-governance are also set out in the Constitution and the roles and responsibilities of the three levels of government are defined.

According to the Constitution, responsibility for waste management functions is to be devolved to the lowest possible level of government. Local government therefore is assigned the responsibility for refuse removal, refuse dumps and solid waste disposal. Provincial government has the exclusive responsibility to ensure that local government carries out these functions effectively.

In addition to the Constitution, a number of government policies and statutes are relevant to waste management at the local government level, which includes the following:

- National Environmental Management Act 107 of 1998
- National Environmental Management: Waste Management Bill, 2007
- Environment Conservation Act 73 of 1989
- Local Government Transition Act 209 of 1993
- Municipal Demarcation Act 27 of 1998
- Municipal Structures Act 117 of 1998
- Municipal Systems Act 32 of 2000
- The Development Facilitation Act 67 of 1995
- The Physical Planning Act 125 of 1991
- National Environmental Management: Air Quality Act of 2004
- National Water Act 36 of 1998
- National Health Act 61 of 2003

- White Paper on Environmental Management Notice 749 of 1998
- White Paper on Integrated Pollution and Waste Management for South Africa, Notice 227 of 2000
- Minimum Requirements for Waste Disposal by Landfill, 2nd edition, 1998
- Minimum Requirements for the Handling and Disposal of Hazardous Waste, 2nd Edition, 1998
- Minimum Requirements for Monitoring at Waste Management Facilities, 2nd edition, 1998
- National Waste Management Strategy and Action Plans.
- Relevant Provincial Legislation
- Local government by-laws on waste management.

2.3.1 NATIONAL ENVIRONMENTAL MANAGEMENT ACT 107 OF 1998

The National Environmental Management Act (NEMA) provides for co-operative governance by establishing principles and procedures for decision-makers on matters affecting the environment. An important function of the Act is to serve as an enabling Act for the promulgation of legislation to effectively address integrated environmental management. Some of the principles in the Act are – Accountability; Affordability; Cradle to Grave Management; Equity; Integration; Open Information; Polluter Pays; Subsidiary; Waste Avoidance and Minimisation; Co-operative Governance; Sustainable Development; and Environmental Protection and Justice.

Chapter 2 makes provision for the establishment of the Committee for Environmental Co-ordination (CEC). The objective of the committee is to promote the integration and co-ordination of environmental functions by the relevant organs of state and in particular to promote the achievement of the purpose and objectives of environmental implementation plans and environmental management plans.

Chapter 3 requires that national government departments that have waste management responsibilities and every province must develop environmental implementation plans (EIPs) every four years and an environmental management plan (EMP). Local government is obliged to exercise its responsibilities in accordance with these plans and to report annually within four months from the end of its financial year on implementation of the environmental management plan or environmental implementation plan. Provincial government must ensure that municipalities adhere to the relevant environmental implementation and management plans within its province, as well as the principles in the preparation of any policy, programme or plan, including the establishment of Integrated Development Plans (IDPs) and Land Development Objectives (LDOs).

Chapter 7 imposes a duty of care in respect of pollution and environmental degradation. Any person who has caused significant pollution or degradation of the environment must take steps to stop or minimise the pollution. Where an incident occurs that is potentially detrimental to the environment, the person who is responsible for the incident or the employer must, within 14 days of the incident, report to the Director-General, provincial head of department and municipality. The relevant authority may specify measures to address the problem and remediate the area within 7 days. The Acts also attach consequences for breaching the duty of care, namely that government authorities are empowered to issue directions and to remediate the situation and recover costs where the directions are not complied with.

Chapter 8 provides that the Minister and every MEC and municipality may enter into an environmental management co-operation agreement with any person or community for the purpose of promoting compliance with the principals laid down in NEMA. Environmental Co-operation Agreements may contain an undertaking by the person or community concerned to improve the standards laid down by law for the protection of the environment and a set of measurable targets and a timeframe for fulfilling the undertaking.

Chapter 9 allows the Minister to make model by-laws aimed at establishing measures for the management of environmental impacts of any development within the jurisdiction of the municipality, which may be adopted by the municipality as by-laws. Any municipality may request the Director-General to assist it with its preparation of by-laws on matters affecting the environment and the Director-General may not unreasonably refuse such a request. The Director-General may institute programmes to assist municipalities with the preparation of by-laws for the purposes of implementing this Act.

Section 24 and 24D of NEMA requires that an environmental impact assessment be conducted prior to the establishment of waste disposal facilities.

2.3.2 NATIONAL ENVIRONMENTAL MANAGEMENT: WASTE MANAGEMENT BILL, 2007

The National Waste Management Bill, gazetted in January 2007, will entrench best practices in waste management into law, replacing the outdated and unsustainable “end of pipe” approach with a new, more environmentally responsible and sustainable approach.

The Bill deals with minimising the consumption of natural resources, waste generation, recycling, waste disposal, prevention of pollution, promotion of waste services, remedying land degradation, and achieving integrated waste management reporting and planning.

The Bill was available for comment until 12 April 2007. The aim of this process was to incorporate public input before submitting the Bill to Parliament in July for approval and promulgation.

2.3.3 ENVIRONMENT CONSERVATION ACT 73 OF 1989

The object of the Environment Conservation Act is to provide for the effective protection and controlled utilisation of the environment. The ECA was amended in 2005 (Environment Conservation Amendment Act 50 of 2003) to provide for the transfer of the administration of waste disposal sites from the Minister of Water Affairs and Forestry to the Minister of Environmental Affairs and Tourism. This transfer was enacted with the publication of Government Gazette No 28346 to be implemented as from 3 January 2006. Any person who intends to establish or operate a waste disposal site must apply for a permit from the Minister of Environmental Affairs and Tourism. The permit is made subject to a number of conditions, which *inter alia* pertain to the design, construction, monitoring and closure of a waste disposal site.

Waste is defined in ECA to mean "any matter, whether gaseous, liquid or solid or any combination thereof, which is from time to time designated by the Minister by notice in the *Gazette* as an undesirable or superfluous by-product, emission, residue or remainder of any process or activity". Waste products may originate from domestic, commercial or industrial activities. In a subsequent regulation (GN 1986 Of 24 August 1990) the Minister excluded the following wastes from those covered by ECA, i.e. sewage sludge, radioactive waste, building rubble, as well as mining, metallurgical and power generation wastes. These wastes are dealt with under other legislation. The Minister of Environmental Affairs and Tourism however amended the definition of waste to include building rubble used for filling or levelling purposes on 3 February 2003.

In terms of the Section 19 of the Act, it is an offence to litter on any place to which the public has access and the person or authority in charge of the area must provide containers for the discarding of litter. In addition, every authority in control of any place must remove the litter within a reasonable time. Provision is made for the appointment of inspectors to investigate compliance with the Act. In terms of Section 24A of the Environment Conservation Act, a competent authority may make regulations with regard to the control of the dumping of litter.

Section 20 deals with waste management, including with the establishment and operation of waste disposal sites. A disposal site is any site used for the accumulation of waste for the purpose of disposal or treatment. Such sites may only be operated under a permit issued by the Minister of Environmental Affairs and Tourism and may be subject to specified conditions. The DWAF Minimum Requirements documents form the basis for the permitting process and may be included as permit conditions, thereby becoming legally binding on the permit holder. The permit holder is generally required to operate, maintain and attend to the closure of a waste disposal site in compliance with the permit conditions, as well as in accordance with the guidelines set out in the Minimum Requirements documents.

2.3.4 MUNICIPAL DEMARCATION ACT 27 OF 1998

The Municipal Demarcation Act 27 of 1998 provides criteria and procedures for the determination of municipal boundaries by an independent authority. In terms of the Act, the Municipal Demarcation Board is established to determine municipal boundaries.

Section 24 provides that when demarcating a municipal boundary, the Board must aim to establish an area that would enable the municipality to fulfil its Constitutional obligations, including the provision of services in an equitable and sustainable manner, the promotion of social and economic development and the promotion of a safe and healthy environment. The tax base must also be as inclusive as possible of users of municipal services in the municipality.

2.3.5 ORGANISED LOCAL GOVERNMENT ACT 52 OF 1997

The Organised Local Government Act 52 of 1997 provides for the recognition of national and provincial organisations representing the different categories of municipalities and determines various procedures concerning local government, including procedures by which local government may consult with national and provincial government.

2.3.6 MUNICIPAL STRUCTURES ACT 117 OF 1998

The main object of the Municipal Structures Act 117 of 1998 is to provide for the establishment of municipalities in accordance with the requirements relating to categories and types of municipality and to provide for an appropriate division of functions and powers between categories of municipality. It is one of a set of legislation that is aimed at the transformation of local government into a more financially sustainable and performance orientated sphere of government. The Act is aimed at creating the permanent structures mandated by the Constitution, which will replace the transitional structures created by the Local Government Transition Act. Municipalities are categorised either as A, B or C, depending on the level of development.

Chapter 5 sets out the functions and powers of the municipalities in accordance with the Constitution.

2.3.7 MUNICIPAL SYSTEMS ACT No. 32 OF 2000

The Municipal Systems Act describes the core principles, mechanisms, and processes that are necessary to enable municipalities to move progressively towards the social and economic upliftment of communities and ensure access to services that are affordable to all. Its focus is primarily on the internal systems and administration of the municipality.

The Act enables the process of decentralisation of functions through assigning powers of general competence to local Government. Municipal by-laws are regulated to achieve harmony with national and provincial legislation.

As service authorities, municipalities remain responsible for the effective delivery of services and must provide an appropriate policy and regulatory framework. This can be achieved through the most appropriate service provider, ranging from internal departmental delivery to corporatisation and joint ventures to private sector delivery options.

Performance management systems are to be developed to measure and evaluate performance in priority areas, which are to be reported annually to citizens and other spheres of government.

The process to be followed in planning, drafting and adopting the Integrated Development Plan is set out.

2.3.8 THE DEVELOPMENT FACILITATION ACT 67 OF 1995

The Development Facilitation Act 67 of 1995 sets out a planning and land development system, which ensures that national, provincial, and local government policies are implemented.

Section 28 describes the requirements for Land Development Objectives, which must be developed by each local authority. One of the objectives of Land Development Objectives is to create a new system of planning that encourages sustained utilisation of the environment, particularly with regard to the environmental consequences of developments.

Municipalities are encouraged to co-operate in order to develop the capacity of each municipality to exercise its powers and duties and manage its affairs.

2.3.9 THE PHYSICAL PLANNING ACT 125 OF 1991

The objective of the Physical Planning Act 125 of 1991 is to provide for the division of the country into regions and to promote regional development. Policy plans consist of broad guidelines for the future physical development of the area and restrictions are placed on the use of land in the area to which the plan relates. Local authorities are required to develop urban structure plans for their areas of jurisdiction.

2.3.10 NATIONAL ENVIRONMENTAL MANAGEMENT: AIR QUALITY ACT OF 2004

The purpose of the National Environmental Management: Air Quality Act of 2004 is to provide for the prevention of the pollution of the atmosphere.

The Act sets out the procedure for the permitting of Scheduled Processes, which includes waste incineration processes. A registration certificate is a mandatory requirement and the Act prohibits any person from carrying on a Scheduled Process unless that person is the holder of a current registration certificate. A current registration certificate is granted after compliance with the conditions of a provisional registration certificate and the requirements of the Department of Environmental Affairs and Tourism to whom this power has been delegated. The current registration certificate also is issued subject to conditions. These include the condition that all appliances used for preventing or reducing to a minimum the escape into the atmosphere of noxious or offensive gases shall be properly operated and maintained and that the best practice means for achieving this are implemented.

The Act also provides for the control and regulation of smoke pollution arising from any fuel-burning appliance.

The Act also deals with dust control. Whenever dust originating on any land in a dust controlled area is causing a nuisance to persons residing or present in the vicinity of that land, the owner or occupier may be required to take the prescribed steps or adopt the “best practicable means” for the abatement the dust.

2.3.11 NATIONAL WATER ACT 36 OF 1998

The National Water Act contains a number of provisions that impact on waste management, including the disposing of waste in a manner, which detrimentally impacts on a water resource and the discharge of waste into a water resource. The Act allows the Minister to make regulations for:

- Prescribing waste standards, which specify the quantity, quality and temperature of waste that may be discharged or deposited into or allowed to enter a water resource.
- Prescribe the outcome or effect, which must be achieved through management practices for the treatment of waste before it is discharged or deposited into or allowed to enter a water resource.
- Requiring that waste discharged or deposited into or allowed to enter a water resource be monitored and analysed according to prescribed mechanisms.

2.3.12 NATIONAL HEALTH ACT 61 OF 2003

The National Health Act 61 of 2003 provides measures for the promotion of health, for the rendering of health services and defines duties of certain authorities which render health services in the Republic

The duties and powers of local authorities are set out in the Act. It provides that every local government is obliged to take measures to maintain its district in a clean and hygienic condition and to prevent the occurrence of any nuisance, unhygienic or offensive condition or any other condition, which could be of danger to the health of any person. A “nuisance” includes any accumulation of refuse or other matter that is offensive or is injurious or dangerous to health. The local government is obliged to abate the nuisance or remedy the condition and to prevent the pollution of any water intended for the use of the inhabitants of its district.

2.3.13 WHITE PAPER ON ENVIRONMENTAL MANAGEMENT NOTICE 749 OF 1998

The White Paper on Environmental Management was published in 1998. This policy sets out government’s objectives in relation to environmental management, how it intends to achieve its objectives, and to guide government agencies and organs of state in developing strategies to meet their objectives.

The policy document is an overarching policy framework that refers to all government institutions and to all activities that impact on the environment. The policy states that government will allocate functions to the institutions and spheres of government that can most effectively achieve the objectives of sustainable development and integrated environmental management. This would include the allocation of certain functions to the municipal sphere of government.

Where appropriate, provincial and local government are to develop their own legislation and implementation strategies to address their specific needs and conditions within the framework of the policy.

2.3.14 WHITE PAPER ON INTEGRATED POLLUTION AND WASTE MANAGEMENT FOR SOUTH AFRICA, NOTICE 227 OF 2000

The White Paper of Integrated Pollution and Waste Management was published in March 2000 and represents formal government policy regarding integrated pollution and waste management. Integrated pollution and waste management is defined as a holistic and integrated system and process of management aimed at pollution prevention and minimisation at source, managing the impact of pollution and waste on the receiving environment and remediating damaged environments. Waste management is to be implemented in a holistic and integrated manner and

extend over the entire waste cycle from cradle-to-grave and will include the generation, storage, collection, transportation, treatment and disposal of waste.

The overarching goal reflected in the policy is integrated pollution and waste management, with the intention being to move away from fragmented and uncoordinated pollution control and waste management towards integrated pollution and waste management as well as waste minimisation. Within this framework of the overarching goal, the following strategic goals apply:

1. Effective institutional framework and legislation;
2. Pollution and waste minimisation, impact management and remediation;
3. Holistic and integrated planning – the intention is to develop mechanisms to ensure that integrated pollution and waste management considerations are integrated into the development of government policies, strategies and programmes as well as all spatial and economic development planning processes and in all economic activity. The strategic mechanisms include the following:
 - The incorporation of integrated environmental management principles and methodologies in spatial development planning as it relates to pollution and waste management;
 - Making timeous and appropriate provision for adequate waste disposal facilities;
 - Developing management instruments and mechanisms for the integration of pollution and waste management concerns in development planning and land allocation;
 - Developing appropriate and agreed indicators to measure performance for inclusion in EIPs and EMPs as provided for in the National Environmental Management Act;
 - Participation and partnerships in integrated pollution and waste management governance;
 - Empowerment and education in integrated pollution and waste management;
 - Information management; and
 - International co-operation.

2.3.15 DWAF MINIMUM REQUIREMENTS FOR LANDFILL, 2ND EDITION, 1998

The Minimum Requirements provide applicable waste management standards or specifications that must be met, as well as providing a point of departure against which environmentally acceptable waste disposal practices can be assessed. The objectives of setting Minimum Requirements are to:

- Prevent water pollution and to ensure sustained fitness for use of South Africa's water resources.
- Attain and maintain minimum waste management standards in order to protect human health and the environment from the possible harmful effects caused by the handling, treatment, storage and disposal of waste.
- Effectively administer and provide a systematic and nationally uniform approach to the waste disposal process.
- Endeavour to make South African waste management practices internationally acceptable.
- Before a waste disposal site permit is issued, adherence to the Minimum Requirement conditions will be required from the permit applicant. The Minimum Requirements promote the hierarchical approach to waste management, as well as a holistic approach to the environment.

2.3.16 NATIONAL WASTE MANAGEMENT STRATEGY AND ACTION PLANS.

The overall objective of this strategy is to reduce the generation of waste and the environmental impact of all forms of waste and thereby ensure that the socio-economic development of South Africa, the health of the people and the quality of its environmental resources are no longer adversely affected by uncontrolled and uncoordinated waste management. The internationally accepted waste hierarchical approach was adopted of waste prevention/minimisation, recycle/reuse, treatment and finally disposal.

The strategy outlines the functions and responsibilities of the three levels of government and where possible, firm plans and targets are specified. During the development of the strategy a number of priority strategic initiatives were identified which were categorised into short-term (by the year 2004), medium-term (by the year 2008) and long-term (by the year 2012) initiatives. Action plans have been developed for the short-term initiatives for integrated waste management planning, a waste information system, waste minimisation and recycling, general waste collection, waste treatment and disposal, and capacity building, education, awareness and communication. A

logical framework analysis approach was adopted to develop the Action Plans that analysed the problems, stakeholders, and the risks to successful implementation followed by the development of outputs, activities, inputs and assumptions, as well as a proposed allocation of functions, roles, and responsibilities of the three levels of government.

The roles and responsibilities in terms of the NWMS for local government include:

- *Integrated waste management planning:* Local government will be responsible for the compilation of general waste management plans for submission to provincial government.
- *Waste information system:* Local government will be responsible for data collection.
- *Waste minimisation:* Local government will implement and enforce appropriate national waste minimisation initiatives and promote the development of voluntary partnerships with industry.
- *Recycling:* Local government are to establish recycling centres and/or facilitate community initiatives.
- *Waste collection and transportation:* Local government are to improve service delivery. Private public partnerships to assist service delivery are encouraged.
- *Waste disposal:* Local government is to take responsibility for the establishment and management of landfill sites, and to promote development of regionally based facilities. Formalising and controlling of scavenging is the responsibility of the permit holder.

2.3.17 POLOKWANE WASTE SUMMIT DECLARATION

During September 2001 a national waste summit was held at Polokwane, in the Northern Province. It was attended by all stakeholder groupings in the waste field in order to jointly chart a way forward in terms of waste management. The resultant Polokwane Declaration includes a vision and goal for the management of all waste, i.e. domestic, commercial and industrial:

Vision - To implement a waste management system, which contributes to sustainable development and a measurable improvement in the quality of life by harnessing the energy and commitment of all South Africans for the effective reduction of waste.

Goals - To reduce waste generation and disposal by 25% and 50% respectively by 2012 and develop a plan for zero waste by 2022

The Polokwane Declaration has significant implications for local government. In order to move towards the goal it will be necessary for government and other stakeholders to engage more closely toward the achievement of this goal in a realistic and practical manner. The key actions in the Polokwane Declaration that impact on local government include the following:

- Implement the NWMS.
- Develop and implement legislative and regulatory framework.
- Waste reduction and recycling.
- Develop waste information and monitoring systems.

2.4 GENERAL

It must be noted that some of the above Acts and Regulations are currently (2007) under review for changes and / or additions, and some are due for complete replacement with new Acts soon.

SECTION 3:
**STUDY AREA AND
STATUS QUO**

3 STUDY AREA AND STATUS QUO

3.1 INTRODUCTION

The Ubuntu Municipality currently provides services to the following towns:

- Victoria West
- Loxton
- Richmond

The status quo study will assess the municipal area with consideration to the various service categories as well as evaluate the service delivery in each of the towns in the Municipality. The service categories that are taken into consideration can be summarised as follows:

- Refuse Removal: Residential, Commercial, Industrial, Garden Refuse and Builders' Rubble
- Street and ablution cleaning
- Landfill Sites, Transfer Stations and Bulk Containers

The Status Quo investigation of the waste management section considered each of these aspects of service delivery by the Ubuntu Municipality as shown in the following table.

SERVICE CATEGORY	SERVICE ASPECTS CONSIDERED
Refuse removal	Waste generation, collection system, collection equipment, personnel, residential, commercial, garden refuse and builders' rubble, medical and hazardous waste, mining industry, obvious needs.
Street Cleansing	Regularity of service, equipment, personnel, obvious needs
Landfill Sites, Transfer Stations and Bulk Containers	Waste generation, collection and transportation, personnel, equipment, landfill operation, transfer stations, garden refuse sites, obvious needs

In addition to this existing structure, the status quo study also considered planned developments, service extensions and any planned projects that have been identified in the IDP.

3.2 UBUNTU MUNICIPALITY

3.2.1 SERVICE AREA AND REFUSE COLLECTION

The waste service delivery of the Ubuntu Municipality is co-ordinated from Victoria West. A regular waste removal service is provided to all the urban areas (Victoria West, Hutchinson, Loxton and Richmond) in the Municipality. The farming areas of the Ubuntu Municipality do not receive a waste removal service. The provision of such a service is at the moment not envisaged by the Municipality. There are also no private waste contractors active within the municipal area however some residents are responsible for the removal of their own garden refuse and builder's rubble.

The service delivery for the various towns is managed from the regional service delivery centres due to the distance of the towns from each other. Each town is therefore responsible for the day to day management of refuse collection.

The Table below gives the areas that are serviced and the frequency of the waste removal service.

AREA	FREQUENCY OF SERVICE (days per week)
<u>Victoria West:</u>	
Residential	1
Business	2
<u>Loxton:</u>	
Residential	1
Business	2
<u>Richmond:</u>	
Residential	1
Business	2

Street sweeping is done in the CBD's of areas of Victoria West, and Richmond. There is no street sweeping in the residential areas, the residential areas will only be cleaned if it is necessary to do so.

The following table gives the details of the area and frequency of service for street sweeping.

AREA	FREQUENCY OF SERVICE
<u>Victoria West</u>	Monday - Friday
<u>Richmond</u>	Monday - Friday

3.2.1.1 WASTE RECEPTACLES

The Ubuntu Municipality utilises a black refuse bag system in the towns and immediate areas and 200l drums in the townships. Residents have to buy their own refuse bags and 200l drums. The Municipality accepts any number of bags per household, so there is no specific limit. The bags and 200l drums are placed on the curb outside the houses and collected from there.

3.2.1.2 NEW DEVELOPMENTS

New residential and commercial developments are planned for the Ubuntu Municipality where refuse collection service will have to be rendered in future. These include 376 low income RDP houses in Victoria West; 108 low income RDP houses in Richmond; 50 low income RDP houses in Loxton. Additional to the above new development there is also a plan to upgrade 35 houses to low income RDP houses in Merriman and 60 houses to low income RDP houses in Loxton.

The new developments still need to be incorporated into the refuse collection service.

3.2.2 MUNICIPAL BY-LAWS PERTAINING TO WASTE

The Ubuntu Municipality has a set of by-laws that pertain specifically to the Council's responsibility for the removal of refuse, illegal activities, payment of fees and penalties. The current by-laws do not however address the control and management of the landfill site e.g. access to the site, waste accepted at the site or waste minimisation and is very general.

3.2.3 WASTE GENERATION RATES

3.2.3.1 POPULATION GROWTH RATES

The effective annual population growth rate for the UM is static and a 1.5% growth rate will be allowed for.

3.2.3.2 WASTE GENERATION

The landfill sites in the Municipal area do not have weighbridges and therefore the quantities of waste disposed of are not exactly known. The daily tonnages of waste generated were obtained by applying per capita waste generation rates to the figures for the population served. These rates vary with the socio-economic standing of the population, from 0.5 kg per capita per day in the poor areas, to 1.5 kg per capita per day in the more affluent areas.

The mathematical estimation of the amount of waste generated within the municipal area (urban areas only) is indicated in the table below:

AREA	2007 POPULATION	GENERATED RATE (TONS/WEEK)	GENERATED WEIGHT (TONS/ANNUM)
Victoria West	6 982	73	3 796
Loxton	694	2.5	130
Richmond	3 644	12.75	663

The waste collected in Victoria West is transported to the existing unauthorised Victoria West Landfill site. The waste collected in Richmond is disposed of at the existing unauthorised Richmond Landfill site, while all waste collected at Loxton is disposed of at the existing unauthorised Loxton Landfill site.

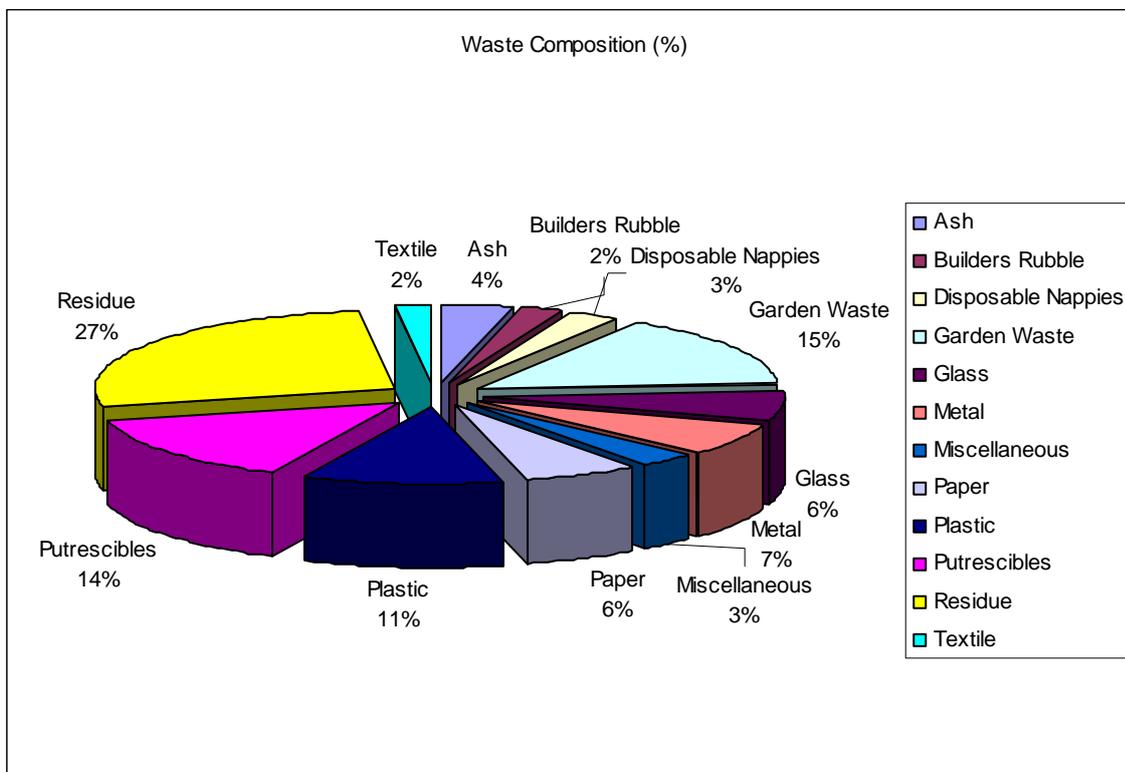
3.2.3.3 WASTE CHARACTERISTICS

For the composition of the waste stream the waste body was divided into 13 categories that include both recyclable and non-recyclable material. They included plastic bottles, plastic film, paper separated by grade such as newspaper and inserts versus higher quality office paper, glass, organic material and ash. It must be noted that the waste on the landfill sites is burned on a regular basis, reducing the quantity of papers and plastics. It further makes the distinction between ash and organics extremely difficult.

The Table Below indicate the waste composition as a percentage of the sample. It should however be noted that the organic percentage is probably lower than expected due to the regular burning. The waste on the landfill site is not covered regularly on all the landfills and the waste body present represents a relatively long disposal period.

Waste Stream Composition	Percentage
Ash	4
Builders Rubble	2
Disposable Nappies	3
Garden Waste	15
Glass	6
Metal	7
Miscellaneous	3
Paper	6
Plastic	11
Putrescibles	14
Residue	27
Textile	2
Total	100

The graph below provides a graphic presentation of the above table.



3.2.4 WASTE MINIMISATION STRATEGIES

There are currently no formal Municipal driven waste minimisation activities taking place in the Ubuntu Municipality.

The Municipality is also currently not offering any recycling incentives to private people or businesses however there is one person in Richmond that collects scrap metal.

3.2.5 ILLEGAL DUMPING

Illegal dumping of waste is common in several of the outlying and township areas. The Municipality has to collect this waste at an unnecessary cost. The Ubuntu Municipality has recognised the need for education of the people regarding this practice; however nothing has yet been implemented.

The Municipality is also experiencing dumping of waste in areas not demarcated for waste disposal.

3.2.6 GARDEN REFUSE

In all the towns within the municipal area, small amounts of garden waste are collected together with general household waste. Bulk garden waste can be collected on request at a specific fee. Disposal of garden waste by private persons are free of charge at the various disposal sites.

The amount of garden waste generated within the Municipal area is not known due to the fact that the Municipality has no control over the disposal of garden waste. Waste volumes are also not recorded at the entrances to the disposal sites.

3.2.7 PERSONNEL

The Ubuntu Municipality renders its own waste collection and street cleaning service.

The waste service is rendered together with other municipal services in the three towns with the largest contingent of workers present in Victoria West. The Municipality is experiencing shortages of labour, specifically supervision and labour at the various landfills and labour for the collection services.

3.2.8 EQUIPMENT

The equipment that is utilised by the Ubuntu Municipality is given below in the Table below.

REG NUMBER	MODEL	VEHICLE DESCRIPTION	CONDITION*	BASED
BLH 121 NC	1980	Toyota REL	Bad	Victoria West
BHH 232 NC	1978	Tractor Trailer	Bad	Richmond
BLV 248 NC	1980	Tractor Trailer	Bad	Loxton
BBW 310 NC	1978	Case Front End Loader	Bad	Victoria West

- Note that the indicated **VEHICLE CONDITION** is a subjective as assessment of the vehicles and no mechanical assessment of the vehicles had been conducted for this study.



Toyota REL in Victoria West



Tractor Trailer in Richmond



Tractor trailer in Loxton

The Ubuntu Municipality has a few vehicles that are old and are due for replacement. The Municipality is responsible for the maintenance of their own vehicles. There is a need for additional vehicles, especially for the operation of the landfills.

3.2.9 LANDFILL

The Ubuntu Municipality has three landfill sites namely Victoria West, Richmond and Loxton. All three the sites are managed by the Municipality.

The landfill in **Victoria West** is a Class G:C:B⁻ site. The site is not authorised. The site is not well managed due to certain financial and personnel constraints. The waste is not compacted and covered on a regular basis. The site is half fenced and access is not controlled. No record-keeping takes place at the entrance to the site. Wind-blown litter is a serious problem at the site. The landfill site has reached its capacity and is due for closure. An alternative site has been identified however an EIA still has to be done for the site. The existing site should be properly closed and rehabilitated in accordance with the Minimum Requirements for Waste Disposal by Landfill once the new replacement site has been authorised and established. The existing site should be authorised for closure.

Position of site:	2 km east of town.
Permit:	No
Year issued:	N/A
Classification of site:	Not permitted - no classification.
Type of Operation (end – tip, trench, cell):	Cell method.
Estimated size of site:	Approximately 3 ha.
Estimated remaining life of site:	The landfill is at the end of its lifespan.
Separation of fresh and contaminated water:	None in place.
Groundwater monitoring:	No
Volumes per day, week or month:	It is estimated that the site receives approximately 73 tonnes per week.
Is cover material available?	No
Is the drainage sufficient?	No

Is there access control?	No
Is the site fenced?	No
Does the site have a sufficient buffer zone?	Yes
Type of equipment utilised on site:	Case Front End Loader when required
Operating hours:	No official operating hours in place
Estimating cost for closure:	No estimate regarding closure exists. The Municipality should budget for the closure and rehabilitation of the existing site
Saving plan for closure:	



The Landfill site at **Loxton** is located 3 km west of town. The site is not authorised. The site is not fenced and access is not controlled. The waste is disposed of over a large area and is not covered regularly due to the absence of proper landfill equipment.

Position of site:	3 km west of town
Permit:	No
Year issued:	N/A
Classification of site:	Not permitted - no classification.
Type of Operation (end – tip, trench, cell):	No proper operational method followed.

Estimated size of site:	Approximately 3 ha.
Estimated remaining life of site:	15 years
Separation of fresh and contaminated water:	None in place.
Groundwater monitoring:	No groundwater monitoring takes place.
Volumes per day, week or month:	2.5 tonnes/week
Is cover material available?	No
Is the drainage sufficient?	No
Is there access control?	No
Is the site fenced?	No
Does the site have a sufficient buffer zone?	Yes
Type of equipment utilised on site:	No
Operating hours:	None
Estimating cost for closure:	No estimate regarding closure exists. The Municipality must budget for the closure and rehabilitation in the near future.
Saving plan for closure:	



Waste dumped at the Loxton site



Waste dumped at the Loxton site

The **Richmond Landfill Site** is located 4 km east of town. The site is not authorised. The site is not fenced and access is not controlled. Wind-blown litter is also a serious problem in the vicinity of the site. There is no landfill equipment on the site and therefore covering of the waste does not occur at all. Waste is disposed of over a large area and burned.

Position of site:	4 km east of town
Permit:	No
Year issued:	N/A
Classification of site:	Not permitted - no classification.
Type of Operation (end – tip, trench, cell):	Site is an open area where waste is burned indiscriminately
Estimated size of site:	Approximately 3 ha
Estimated remaining life of site:	Expected to be 15 years
Separation of fresh and contaminated water:	None in place
Groundwater monitoring:	No groundwater monitoring takes place
Volumes per day, week or month:	12.7 tonnes/week
Is cover material available?	No
Is the drainage sufficient?	No
Is there access control?	No
Is the site fenced?	No
Does the site have a sufficient buffer zone?	Yes
Type of equipment utilised on site:	None
Operating hours:	No official operating hours in place
Estimating cost for closure:	No estimate regarding closure exists. The Municipality must budget for the closure and rehabilitation in the near future
Saving plan for closure:	



Waste is burned at Richmond disposal site



No access control or fence at Richmond disposal site

3.2.10 TRANSFER STATIONS

The Ubuntu Municipality has no transfer stations within the municipal area.

3.3 NEEDS ANALYSIS

From the Status Quo and Needs Analysis study, certain needs pertaining to the waste disposal service in the Ubuntu Municipality were identified that requires attention. These needs will be addressed in more detail in Phase II of the study viz the Integrated Waste Management Plan to assist the Municipality by proposing actions to be prioritised and implemented in accordance with available budgets. These needs are summarised below:

- There are no waste minimisation strategies that have been developed. These need to be addressed and implemented.
- The new developments that are taking place in the Ubuntu Municipality must be included for the provision of a waste disposal service.
- There is illegal disposal of waste at various sites in the municipality. The illegal disposal should be addressed in order to manage and minimise the illegal activities pertaining to waste disposal.
- The existing Municipal By-Laws should be updated to address waste and issues specifically surrounding waste management. Issues such as waste minimisation and recycling etc. should be dealt with in the By-Laws.
- The Ubuntu Municipality has a shortage of personnel, specifically with regard to the management of the disposal sites. No personnel are present at the disposal sites and personnel should be appointed to manage the sites.
- The Ubuntu Municipality has a few vehicles that are old and in poor condition that are due for replacement.
- The Loxton and Richmond disposal sites should be authorised in terms of Section 20 of the Environment Conservation Amendment Act. The sites should be upgraded and the operations, which are not up to standard, should be improved in accordance with the Minimum Requirements for Waste Disposal by Landfill document.
- The Victoria West disposal site should be properly closed and rehabilitated in accordance with the Minimum Requirements, once the new replacement site has been authorised and established. The site should be authorised for closure.
- The Municipality should follow up on the status of authorisation of the new Victoria West disposal site and try to fast track actions for the establishment of the site.

- Municipal waste records should be kept and maintained for informed future decision-making purposes and to comply with the Government's Waste Information System requirements.
- A mitigation strategy or some form of succession planning should be developed for the expected increase in HIV-AIDS related deaths amongst personnel.
- A public awareness and education program should be implemented consisting of flyers, newspaper notices and road shows.

NOTE: Should the Municipality wish to be exempted from some of the requirements (needs) as listed above, an application can be lodged to the authorities

SECTION 4: INDUSTRIAL AND MINING WASTE

4 INDUSTRIAL AND MINING WASTE

There are no major industries that operate in the Ubuntu Municipality. There are no mining activities in the Ubuntu Municipal area. The main activities present in the Ubuntu Municipal area are farming. The Municipality does not experience problems with industrial or mining hazardous waste on the general landfills.

SECTION 5: MEDICAL WASTE

5 MEDICAL WASTE

There is one Provincial hospital (in Victoria West) and several clinics in the Municipal Area (Richmond and Loxton). The Municipality is not involved in the removal of any medical waste from these institutions. The medical waste is collected by SANUMED and incinerated and disposed of in the Free State. The Municipality does not experience any problem with medical waste at the landfill sites.

SECTION 6: COSTS AND TARIFFS

6 TARIFFS

6.1 CURRENT TARIFF STRUCTURE

The Table below lists the tariff of charges for 2006/2007.

TARIFF OF CHARGES: CLEANSING SERVICES (WASTE MANAGEMENT)	2006/07 TARIFF (R)
Refuse per household per month per service	64.00
Refuse per small business per month per service	159.00
Refuse per household per month per service	265.00
Garden refuse removal per load	100.00
Builders Rubble removal per load	150.00

The total income for UM for refuse removal for 2006/2007 is R 1 756 892.00

The total expenses for UM for refuse removal for 2006/2007 is R 1 686 536.00, which indicate a surplus of R 70 356.00

SECTION 7: TRENDS AND FORECAST

7 TRENDS AND FORECAST

Decision-making and planning has to be based on sound input and data. The following trends were identified for the Ubuntu Local Municipality for population, economic growth and waste generation.

7.1 POPULATION

The Population within the Ubuntu Local Municipality is approximately 16 352 people. The population growth is static, but for the purposes of planning a 0.2% population growth will be allowed for.

7.2 ECONOMIC GROWTH

The South African GDP increased with 3.7% for 2004 – 2005, but is anticipated to increase to 5.1% for the period 2005 – 2006. Such a growth could translate into an effective increase in the waste generation growth rate. Since the focus on waste minimisation and recycling is expected to sharpen in the immediate future any minimal growth associated with economic growth will be cancelled out by the associated waste reduction that will mainly be expected from higher income groups.

7.3 WASTE GENERATION

Waste generation growth estimates should take the economic growth, population wealth as well as the population growth rate into consideration as a zero increase in population size, but a fast growing economy will result in a waste generation growth and vice versa.

The estimated waste generation models will give a prediction until the year 2014. Growth rates used were applied using Per Capita Waste Generation Figures as defined in the Minimum Requirements Documents. These growth rates do not take any recycling activities into account and is likely to be an overestimate of the actual growth in waste generation.

Ubuntu									
Population Growth Rates									
Area	Current Population	Population Growth	2008	2009	2010	2011	2012	2013	2014
Victoria West (urban)	6982	0.20%	6995.96	7009.96	7023.98	7038.02	7052.10	7066.20	7080.34
Richmond (urban)	3644	0.20%	3651.29	3658.59	3665.91	3673.24	3680.59	3687.95	3695.32
Loxton (urban)	694	0.20%	695.39	696.78	698.17	699.57	700.97	702.37	703.77
Farms	5032	0.20%	5042.06	5052.15	5062.25	5072.38	5082.52	5092.69	5102.87
Total	16352		16384.70	16417.47	16450.31	16483.21	16516.18	16549.21	16582.31

Expected Waste Generation Rates (Kg/day)									
Area	Current Population	Generation Rates	2008	2009	2010	2011	2012	2013	2014
Victoria West (urban)	6982	2	13991.9	14019.9	14048.0	14076.0	14104.2	14132.4	14160.7
Richmond (urban)	3644	0.7	2555.9	2561.0	2566.1	2571.3	2576.4	2581.6	2586.7
Loxton (urban)	694	0.7	486.8	487.7	488.7	489.7	490.7	491.7	492.6
Farms	5032	0.5	2521.0	2526.1	2531.1	2536.2	2541.3	2546.3	2551.4
Total	16352		19556	19595	19634	19673	19713	19752	19791

SECTION 8: GOALS AND OBJECTIVES

8 GOALS AND OBJECTIVES

Seven (7) focus areas have been identified to be addressed for the compilation of an IWMP for the Ubuntu Local Municipality. Based on the Gaps and Needs identified, Goals and Objectives have been identified for each of the categories or focus areas (listed below) discussed.

8.1 DISPOSAL INFRASTRUCTURE DEVELOPMENT

This area relates to the development, upgrading and legalisation of disposal infrastructure. This includes the identification of new infrastructure required, the permitting of existing unauthorised facilities, and the upgrading of the current infrastructure as well as the improvement of management practices at the various locations.

8.2 WASTE COLLECTION INFRASTRUCTURE

The shortcomings in the available collection infrastructure will be identified. This will involve possible fleet shortages, receptacle placement and route planning.

8.3 INSTITUTIONAL CAPACITY AND HUMAN RESOURCES

This area involves the identification of human resource shortcomings and alteration to employee structures.

8.4 FINANCIAL RESOURCES

This area relates to existing and required financial structures and strategies.

8.5 DISSEMINATION OF INFORMATION/COMMUNICATION

This area covers the need for effective record keeping and the development of a Waste Information System, the sharing of available information as well as co-operation of the various stakeholders within the municipality.

8.6 MANAGEMENT OF ILLEGAL ACTIVITIES

This focus area relates to illegal dumping activities within the municipal area. This involves identification of possible illegal dumping hot spots, development of clean up and anti dumping campaigns, possible revision of bylaws as well as revision of collection strategies.

8.7 WASTE MINIMISATION

This area involves the identification of specific waste minimisation strategies, whether it is separation and collection at the source, privatisation of recycling activities, development of collection points throughout the area as well as public awareness/education strategies.

It is important to structure Goals and Objectives in accordance with the Government’s strategy of waste minimisation. The official hierarchy adopted in the Government Waste Management Strategy is as follows:

Waste Hierarchy		
Cleaner Production	Prevention	
	Minimisation	
Recycling	Re-Use	
	Recovery	
	Composting	
Treatment	Physical	
	Chemical	
	Destruction	
Disposal	Landfill	

Disposal Infrastructure Development

Goal
Improve, Develop and Maintain Infrastructure to comply with Legislative Requirements and Municipal Needs
Objectives
Authorise the existing Victoria-West disposal site for closure and the Loxton and Richmond disposal sites for continued operation.
Close and rehabilitate existing Victoria West landfill. Follow up on status of authorisation for replacement new disposal site for Victoria West.
Upgrade and Improve management of Loxton and Richmond Disposal Sites, as well as the existing Colesberg site until closure

Waste Collection Infrastructure

Goal
Provide Effective Waste Collection
Objectives
Extend Service to Un-serviced Areas
Replace and Maintain Collection Fleet for Service Delivery
Standardise Collection and Optimise Collection Route

Institutional Capacity and Human Resources

Goal
Provide Effective Waste Management Service
Objectives
Effective Structure and Extension of Human Resources
Train Staff

Financial Resources

Goal
Provide Cost Effective Waste Management Service
Objectives
Improve Payment of Service Tariffs

Dissemination of Information/Communication

Goal
Capacity Building through Information Sharing
Objectives
Develop and Maintain a Waste Information System
Contribute to District Forums
Improve Community Awareness and Education

Management of Illegal Activities

Goal
Minimise/Prevent Illegal Activities
Objectives
Develop Penalty System for Illegal Activities
Improve Removal of Illegally Dumped Waste

Waste Minimisation

Goal
Decrease Waste Deposited on Landfill
Objectives
Encourage Recycling Activities
Encourage Waste Minimisation

SECTION 9: ALTERNATIVES & PROPOSALS

9 ALTERNATIVES

The Goals and Objectives identified in the previous section must now be evaluated and alternative solutions developed to meet them. From the various alternative solutions developed, a number of feasible scenarios, taking into account various aspects of the waste management cycle, will be compiled. These scenarios will then be evaluated in terms of a number of criteria to ensure that the most suitable scenario is selected for implementation.

The following information is provided as background information to enable the reader to better comprehend conditions and terminology.

COLLECTION SERVICES

The three main aspects of collection services are (a) the waste receptacles, (b) collection frequency and (c) position of receptacles.

Waste Receptacles

There are a number of waste receptacles that can be used such as 85 litre bins, 240 litre trolley bins, skip containers, etc. The receptacle will be dependent on the volume of waste generated at the collection point, the type of waste, the type of collection vehicle and the cost of the service to the community. In densely populated areas such as larger cities, the 240 litre wheelie-bin system is fairly common. This is due to the fact that there is generally more waste in these areas requiring larger waste receptacles. These wheelie-bins are emptied mechanically into the collection vehicle. There is however a cost implication since these containers are fairly expensive and costs must somehow be recovered, usually directly influencing the cost of the service. It is however a once off capital cost which might be weighed against the continuously monthly cost of bin liners.

The most commonly used system is the black bag system. Usually a bin liner (black bag) is placed in an 85 litre container (dustbin) and used for disposal purposes. The bag is then removed from the bin and placed on the sidewalk for collection. Bags can be picked up by hand and dropped into the collection vehicle.

In more rural areas almost any type of receptacle is used, depending on how formal the collection system is. In some rural or less affluent areas skip containers are placed at strategic points. The community is then responsible to bring their waste and dispose of it in the skip containers from where it is collected. The level of co-operation from the community usually determines the success of such a system.

For commercial collection, i.e. restaurants, shops, etc., a vast number of receptacles is used. In most instances the type of receptacles are determined by the type and volume of waste disposed of as well as the type of service rendered. In smaller towns the municipality usually renders the service and they provide the receptacles. In larger towns there are usually private contractors collecting waste from commercial collection points.

Generators of industrial waste usually dispose of their waste themselves, or use a private contractor. The receptacles used are usually skip containers.

To summarise, the type of receptacle will be dependent on what the community can afford, the volumes of waste generated, the type of waste and the special needs of the community.

Collection Frequency

The collection frequency is again dependent on the volumes of waste generated, the availability of the equipment and the level of service. The norm is that domestic collection is done once a week in most areas. Commercial collection is dependent on the volumes generated and the types of waste. A restaurant, for instance, will have their waste removed up to four times a week should the volumes require it. This is due to the fact that most of their waste is food residue that can cause an odour and fly problem within a day or two.

Placement of Receptacles

In most instances domestic waste receptacles are placed on the pavement on the day of collection. This allows for easy access to the receptacle and saves on actual collection time. In some instances, collection of commercial receptacles is done from the actual premises.

EQUIPMENT

The type of equipment is usually determined by the cost of the service to the residents, the condition of the collection roads (surface, alignment, etc), the distance to the landfill and the number of collection points serviced per day.

Cost of Equipment

There is a wide range of collection equipment that can be utilised for collection equipment. This can range from a tractor and trailer system (R 360 000) up to a top of the range REL (R 1 100 000). It is vital that the right equipment is utilised for the right conditions and type of service required. This will be clarified in the following points.

Conditions of Collection Roads

The road condition that the collection vehicle has to drive plays a major factor when deciding on a particular collection vehicle. If one has to compare a rural road full of potholes to a road in a city suburb, a tractor and trailer would be more suitable in the rural application as opposed to a state of the art 20 m³ REL, which is not built to drive on poorly maintained roads. The maintenance cost would be above normal for an REL to drive these roads on a daily basis due to wear and tear on components. A tractor and trailer, which is a much more robust type of system, will be better suited to such conditions. In an urban environment a tractor and trailer will be less suited as the landfill is usually far from the collection areas and will take too long to drive to the landfill and back.

Distance to the Landfill

As discussed above, distance to the landfill plays an important role. For instance if the landfill is 20 km from the collection area, a tractor and trailer will spend most of the time driving from the collection area to the landfill and back. A general rule is that a tractor and trailer combination should not drive further than 7 km from the collection area to the landfill. For distances above 7 km, alternative types of vehicles should be considered.

There is a collection system using a mobile compactor with a demountable container. This can be used in various applications. Once the container is full, it is demounted and left for a 'Roll-on Roll-off' truck to collect. The collection vehicle therefore does not waste any time driving to the landfill and back.

Another possible application will be in a regional context where the vehicle collects waste in a certain area, leaves the container at a designated point and moves on to the next area. The container will then be collected by a "Roll-on Roll-off" truck for disposal at the landfill.

Number of Collection Points

The number of collection points becomes critical in an urban area where a 20 m³ REL collects up to 1 200 service points per day. A collection vehicle's sole purpose should be to collect waste and not spend time driving from the collection area to the landfill and back. Aspects such as compaction also play an important role. A 20 m³ REL can collect up to 60 m³ of waste at a time because of a one to three (1:3) compaction ratio, while a tractor/trailer combination can collect only 5 m³ to 10 m³ at a time before it has to offload. The tractor/trailer therefore has to make a lot more trips to the landfill than a 20 m³ REL. The REL therefore has more time for the collection and

service of more points. It must also be noted that the “runners”, collecting and loading the collection vehicle, are idling while the vehicle is on the road to the dumpsite and back.

Landfill Equipment

On the larger landfills a landfill compactor, loader, water container and tipper will be found to ensure effective operating conditions. For smaller landfills a TLB will handle waste effectively enough and on communal landfills where the trench system is used, a machine is only required part time. The type of equipment will depend on the type of operation (trench, cell, etc.) and the volume of the waste generated. Compaction is usually an important factor since this allows for more waste to be disposed of at a landfill thereby prolonging the life of the landfill. Economics however play an important role, since the volume of waste has to justify the type of equipment. It is of no use using a 30-ton landfill compactor, capable of handling over 500 tons of waste per day, on a landfill only receiving 10 tons per day. Such a machine cost in the region of R 2 600 000 and operating cost is in the region of R 180.00/hour without the cost of the operator or maintenance costs.

From the above it is evident that the choice of equipment is very important to ensure the correct equipment is used for the correct application.

The following pictures represent some of the equipment mentioned above.

	12 m ³ REL
---	-----------------------



Landfill compactor



19 m³ REL: Lifting 240 litre wheel bin

19 m³ REL: Lifting 1.75 m³ wheel bin



Tractor with utility trailer



Gravity compactor



240 litre wheelie bin

9.1 DISPOSAL INFRASTRUCTURE DEVELOPMENT

Goal
Improve, Develop and Maintain Infrastructure to comply with Legislative Requirements and Municipal Needs
Objectives
Authorise the existing Victoria-West disposal site for closure and the Loxton and Richmond disposal sites for continued operation.
Close and rehabilitate existing Victoria West landfill. Follow up on status of authorisation for replacement new disposal site for Victoria West.
Upgrade and Improve management of Loxton and Richmond Disposal Sites, as well as the existing Colesberg site until closure

Objective 1: Authorise the existing Victoria-West disposal site for closure and the Loxton and Richmond disposal sites for continued operation.

The Municipality is currently operating the Victoria West, Loxton and Richmond landfill sites without operational authorisations issued by the Department of Environmental Affairs and Tourism.

Authorisation applications for the continued operation of the Loxton and Richmond landfills have to be compiled and submitted to DEAT for issuing (See **Annexure A** for the typical procedure to authorise landfills). The Victoria West landfill site has reached capacity and has to be closed and rehabilitated. An authorisation application for closure of the Victoria West landfill has to be compiled and submitted to DEAT as well. An EIA should be done for each landfill in terms of the EIA regulations. The EIA process runs parallel with the authorisation process by DEAT. An authorisation can however only be issued by DEAT once a Record of Decision (RoD) has been issued by the Department of Water Affairs and Forestry (DWAF). The authorisation applications will have to be submitted to DWAF as well to obtain the required RoD) in terms of section 20(6)(b) of the Environmental Conservation Act (50 of 2003).

The operation of the Victoria West, Loxton and Richmond landfills is not up to standard. Waste is being disposed of haphazardly and burned from time to time. The Victoria West landfill has reached the end of its lifetime and has to be closed and rehabilitated. The site should be properly operated with a view to closure. The operations of the Loxton and Richmond landfills should be done in accordance with an operational plan which has to be submitted as part of the authorisation

applications for these sites. The sites should be operated in accordance with the Minimum Requirements for Waste Disposal by Landfill. This would *inter alia* entail proper access control and regular covering of the waste at these sites.

Objective 2: Close and rehabilitate existing Victoria West landfill. Follow up on status of authorisation for replacement new disposal site for Victoria West.

The existing Victoria West landfill site has reached the end of its lifetime. A replacement disposal site has been identified and is in the process of being authorised. The existing Victoria West disposal site has to be properly closed and rehabilitated in accordance with the Minimum Requirements for Waste Disposal by Landfill (Minimum Requirements for Landfill Closure) as soon as the replacement site has been authorised and constructed. The Municipality should follow up on the status of authorisation of the new disposal site at DEAT.

Objective 3: Upgrade and Improve management of Loxton and Richmond Disposal Sites, as well as the existing Colesberg site until closure

The landfill in **Victoria West** is a Class G:C:B' site. The site is not authorised in terms of Section 20 of the Environment Conservation Amendment Act, 2003. The site is not well managed due to certain financial and personnel constraints. Waste is being disposed of over a large area and not compacted nor covered on a regular basis. The site has reached the end of its lifetime and should be operated with a view to closure. The waste should therefore be centralised and covered. The working face should be kept as small as possible (while operated until closure) and the waste should be covered regularly. Access has to be controlled to prevent unauthorised persons from entering the site. Once the site has been closed and rehabilitated, the site will have to be fenced and/or secured to prevent the further disposal of waste on the site.

The Landfill site at **Loxton** is not authorised. The site is not well managed due to financial and personnel constraints. The waste is not covered on a regular basis and disposed of over a large area. The waste should be centralised and the working face be kept as small as possible. A proper cell method should be followed with the operations. Waste should then be regularly covered. An alternative to consider is the trench method of operation, especially if cover material is lacking. The trench method can only be followed as a method to operate the site once the geotechnical characteristics of the area are known.

The site is not fenced and access is not controlled. This can be done by appointing staff at the entrance to record waste disposal and construct a guard house (with ablution facility) and fence around the site to prevent illegal access. The site should be operated in accordance with an

Operational Report (which has to be compiled and submitted as part of the Authorisation Application to DEAT). In the mean time the site should be operated in accordance with the Minimum Requirements for Waste Disposal by Landfill.

The **Richmond** landfill site is not authorised in terms of Section 20 of the Environment Conservation Amendment Act, 2003.

The site is not fenced and access is not controlled. Wind-blown litter is also a serious problem in the vicinity of the site. There is no landfill equipment on the site and therefore covering of the waste does not occur at all. The site is not properly operated with waste being disposed of haphazardly over a large area and burned after disposal. The site should be upgraded (necessary entrance control infrastructure and fencing) and be operated in accordance with an Operational Report which will have to be submitted as part of the Authorisation Application to DEAT and in accordance with the Minimum Requirements for Waste Disposal by Landfill. The operating alternatives would be the same as mentioned above for the Loxton disposal site.

9.2 WASTE COLLECTION INFRASTRUCTURE

Goal
Provide Effective Waste Collection
Objectives
Extend Service to Un-serviced Areas
Replace and Maintain Collection Fleet for Service Delivery
Standardise Collection and Optimise Collection Route

Objective 1: Extend Service to Unserviced Areas

The Municipality at the moment is delivering a refuse removal service in all the urban areas. New residential developments are planned for the Ubuntu Municipality (which include 200 low income RDP houses in Victoria West; 108 low income RDP houses in Richmond; 50 low income RDP houses in Loxton. Additional to the above new development there is also a plan to upgrade 35 shacks to low income RDP houses in Merriman and 60 shacks to low income RDP houses in Loxton) where refuse collection will have to be rendered in future. It is essential that in conjunction with the Town Planning Department that future residential and business area expansion are

catered for in terms of refuse removal. This will allow the Municipality to, at an early stage, determine the possible costs involved and therefore will be able to adjust their budget accordingly. This will allow the Municipality to service the new areas when they are developed.

The Municipality at the moment does not provide a waste removal service to the farms in the municipal area. The extent of the Municipality and the remote locations of several of the farms will not make this an economically feasible option. It is recommended that the Municipality assist the farmers by informing them of correct disposal measures and safety precautions.

Objective 2: Extend and Maintain Collection Fleet for Service Delivery

The Ubuntu Municipality do not have sufficient equipment to deliver an effective service in the existing municipal area. The waste collection vehicles of the Ubuntu Municipality are old and are due for replacement.

It is recommended that a vehicle replacement plan be compiled to ensure that future planning for the replacement of the vehicles is done at the appropriate time. The Municipality should inspect the vehicles and establish a lifespan for each of the vehicles based on the general wear and tear of the vehicle. This will be influenced by the specific route and conditions of the road that the vehicle has to travel. The current condition of the vehicles should also be taken into account. This investigation will determine which vehicles are due for replacement first and the Municipality will be able to budget for such vehicles. Due to cost concerns the Municipality will also be able to divide the capital cost of the vehicles over more than one financial year. The replacement of old and unreliable vehicles is a matter of urgency as this may in future undermine the effectiveness of the current refuse removal system.

With the purchase of the new vehicles it is essential that the Municipality negotiate with the various suppliers for the maintenance of the vehicles. The older vehicles are still maintained by the Municipality, but the phased replacement of the vehicles will allow for the regular service of the vehicles by the supplier. This will prolong the lifespan of the vehicles as well as ensuring that they are more reliable.

Objective 3: Standardise Collection and Optimise Collection Route

The Ubuntu Municipality utilises a black refuse bag system in the towns and immediate areas and half 200l drums in the townships. Residents have to buy their own refuse bags; however, the municipality supplies the half 200l drums. The Municipality accepts any number of bags per

household, so there is no specific limit. The bags and half 200l drums are placed on the curb outside the houses and collected from there.

The bags have to be loaded onto the back of the collection vehicles by hand. In some instances where black bags are not available the waste is disposed off in any available receptacle.

Due to the limited number of service points in the urban areas, as well as the road conditions, the use of a Rear End Loader (REL) for refuse collection will not be economically feasible in these areas. It is therefore suggested that the Municipality should continue with the current refuse collection system, but that it be revised regularly and be adopted should it be necessary.

It would also not be feasible for the Municipality to supply the agricultural holdings with formal receptacles and to render a service.

The extension of the service to new developed areas over time will necessitate new route planning as well as adjustments to the current collection route. The shortest possible route with the least amount of repeat must be established. It is not the purpose of the IWMP to provide detailed route planning. The appointment of a consultant to investigate the possible route is not necessary and should the Municipality feel they have the specific expertise, they can conduct the route planning exercise themselves.

9.3 INSTITUTIONAL CAPACITY AND HUMAN RESOURCES

Goal
Provide Effective Waste Management Service
Objectives
Effective Structure of Human Resources
Train Staff

Objective 1: Effective Structure of Human Resources

The Ubuntu Municipality has a shortage of personnel, specifically with regard to the management of the disposal sites. No personnel are present at the disposal sites. The proper management of the landfill sites will necessitate that the Municipality has personnel at the sites. Vacant posts should be filled and posts should be created for the management of the disposal sites. Due to the small size of the disposal sites, the Municipality can appoint at least 1 person per disposal site, which will have to guard the gate (entrance control), supervise/operate the site and pick up wind-blown litter when necessary.

The workers responsible for waste collection have other duties as well.

The following is a breakdown of the possible Municipal requirements.

POST	SHORTAGE	SERVICE AREA
1 x Site Manager/gate guard/operator	1	Victoria West Landfill Site
1 x Site Manager/gate guard/operator	1	Loxton Landfill site
1 x Site Manager/gate guard/operator	1	Richmond Landfill site

Objective 2: Train Staff

The delivery of an effective refuse delivery service and efficient waste management within the Municipality depends on the ability of the staff to perform their specific functions. It is therefore a non-negotiable that staff is trained to perform their specific duties. Depending on the level of training required, general labourer versus compactor operator, it has to be decided whether to provide in-house training or whether to provide the employee with specialised training. In-house training should only be attempted if the capacity and knowledge exist within the Municipality. Based on the fact that for lower levels employees the knowledge is available within the Municipality, it is recommended that specialists be obtained to provide more specialised training.

9.4 FINANCIAL RESOURCES

Goal
Provide Cost Effective Waste Management Service
Objectives
Improve Payment of Service Tariffs
Standardise Tariff Structure

The Municipality is at the moment experiencing a lack of payment of tariffs, which needs to be rectified to provide a cost effective waste management service.

Objective 1: Improve Payment of Service Tariffs

Formal households as well as businesses currently serviced are billed on a monthly basis in conjunction with their water and electricity bills. Penalties for non-payment of accounts should therefore easily be enforced by withholding services. This however is an administrative problem that generally takes a long time.

The inclusion of more areas however, may increase the likelihood of non-payment by residents. A possible option is a pre-paid system similar to the one used for electricity. The system can be a coupon-based system where coupons can be bought in advance for a specific month. The negative aspect is that non-payment and subsequent non-delivery of services will lead to an increase in the instances of illegal dumping in the area. It is recommended that the pre-paid system be used in accordance with strategies to prevent illegal dumping in the municipal area. It

would also be possible for the Municipality to retrieve some of the lost service fees from the Equitable Share.

Objective 2: Standardise Tariff Structure.

Upgrading service delivery throughout the municipal area will entail standardising the service that is delivered to all the households in the area. All households must therefore be serviced on a weekly basis, either by the Municipality or by the community. It is important that the tariffs identified for service delivery is comparable throughout the municipal area. Specific tariffs for a specific service, municipal or communal, should therefore be levied and not vary depending on the geographical area. The standardisation of the tariff structure will provide uniformity that may encourage payment of Tariffs. Tariffs for additional services, including garden and commercial waste removal, should also be according to service delivery.

9.5 DISSEMINATION OF INFORMATION/COMMUNICATION

Goal
Capacity Building through Information Sharing
Objectives
Develop and Maintain a Waste Information System
Contribute to District Forums
Build Community Awareness

Objective 1: Develop and Maintain a Waste Information System

The main objective would be to develop and maintain a WIS. This system would allow for the keep of comprehensive records of waste disposal and collection on which informed decision-making can be based and to comply with the reporting requirements of the relevant authorities such as DEAT.

The costs involved in the development of a WIS will vary depending on the structure and contentiousness of the area. The National Department of Environmental Affairs and Tourism is at the moment in the process of developing a generic WIS that may be provided to the various Municipalities for implementation.

Objective 2: Contribute to District Forums

The current difference in service delivery management within the Northern Cape Province necessitates that frequent information sharing sessions be held to share capacity building information. Another option is to provide quarterly reports regarding waste management (for each town) to other Local Municipalities. It is proposed that the information sharing sessions would be the preferred option since it would allow for discussions on problems encountered and not only provide information. These quarterly meetings should be attended by all the Local Municipalities within the District Municipality as well as representatives from the relevant Northern Cape Provincial Departments as well as DEAT.

Objective 3: Build Community Awareness

The Ubuntu Municipality presently does not have any formal community awareness campaigns that are directed at informing the general community with regards to disposal and recycling.

A top down approach by the municipality relies heavily on non-payment penalties to ensure that residents comply with legislation. Recycling and waste minimisation initiatives however, are not included in the normal service delivery and can only be effectively achieved with the co-operation of the residents.

It is therefore vitally important that the community is made aware of initiatives, waste recycling activities and the advantages of waste minimisation and recycling by the Municipality. This can either be achieved by advertisements and notices in the local newspapers or by providing information regarding these initiatives on the municipal bills distributed each month. The municipality can also conduct a road show to all the towns to demonstrate to and inform people of waste related issues.

9.6 MANAGEMENT OF ILLEGAL ACTIVITIES

Goal
Minimise/Prevent Illegal Activities
Objectives
Develop Penalty System for Illegal Activities

The Ubuntu Municipality as with several other Municipalities in the country has problems with illegal dumping throughout the municipal area. This can either be attributed to a lack of an effective refuse removal service or residents being unaware of their options regarding private waste disposal. A certain portion of these activities will be eliminated through proper community awareness programs as discussed above.

Objective 1: Develop Penalty System for Illegal Activities

It is imperative that the Municipality develops and implements a system to minimise or stop illegal dumping within the Municipal area. The major problem facing the Municipality is that they do not have the specific manpower to police the illegal disposal of waste. Within the serviced areas it is easier to regulate illegal dumping and introduce a penalty system for offenders. There are several actions the Municipality can take to minimise illegal dumping and introduce such a penalty system.

The first is that the Municipal By-laws must be amended to allow the Municipality to issue spot fines for residents caught dumping waste in illegal areas. This will to a certain degree reduce and prevent illegal dumping within the town boundaries. The disadvantage is that it will not reduce dumping outside the town boundary and it will increase the pressure on already limited human resources.

A second option will be to introduce community awareness whereby a community watch movement is introduced. This will limit the pressure on the human resources of the municipality as neighbourhood watch systems are put in place. Incentives such as discount on regular fees for “clean” neighbourhoods can be introduced to encourage these activities.

A third option is the provision of garden/domestic refuse skips with ramps at strategic locations throughout the town to minimise travelling distances for the general public. The Municipality can then remove the refuse on a monthly basis.

It is recommended that a combination of the above be implemented to find an effective solution to illegal waste. The amendment of the by-laws will provide the municipality to officially produce policies and strategies that will benefit the community. Through community awareness and a neighbourhood watch system the residents will have all the information regarding the disposal of waste in their area. They will also be aware of the incentive scheme to prevent illegal dumping from taking place within their surrounds. To prevent illegal dumping outside of town skips should be placed at strategic location to provide convenient access to a dumping facility.

The costs of the skips are:

<u>Estimated Skip Prices</u>		
Refutainer	5.5 m³	R 6,500.00
Refutainer	6 m³	R 6,800.00
Refutainer	9 m³	R 8,200.00
Refutainer	11 m³	R 9,200.00

9.7 WASTE MINIMISATION

Goal
Decrease Waste Deposited on Landfill
Objectives
Encourage recycling activities if proven feasible Activities
Encourage Waste Minimisation

Objective 1: Encourage recycling activities if proven feasible Activities

There are no recycling activities within the Ubuntu Municipal area. The Municipality has to encourage recycling activities if proven feasible by providing measures to increase the convenience of recycling for the average person. Recycling activities tend to fail due to the effort required from the community. The Municipality therefore can place recycling containers at central and visible locations to maximise exposure and convenience. Community awareness about recycling and recycling initiatives must also be increased through advertisements and the distribution of flyers and letters.

There is also a national initiative that will put a levy on the purchase of new and retread tyres. This levy will go into a national fund that will be responsible for the disposal and possible recycling of used tyres.

Objective 2: Encourage Waste Minimisation.

Waste minimisation and recycling at source is more effective than recycling since it reduces the removal and transport costs. It is therefore recommended that waste sorting and minimisation be encouraged amongst the businesses in the Municipal area. It is recommended that a system be implemented whereby businesses within the community are billed for waste removal based on the number of receptacles or mass collected from their premises. They therefore effectively receive a discount for in house recycling activities, as it will limit the number of receptacles collected.

SECTION 10: RECOMMENDATIONS

10 RECOMMENDATIONS

The recommendations that have been proposed during the discussion of the alternatives are listed in the following table (Recommendations for various scenarios are included):

Recommendations		
Focus Area	Objective	Recommendation
Disposal Infrastructure Development	Objective 1: Authorise the existing Victoria-West disposal site for closure and the Loxton and Richmond disposal sites for continued operation.	Compile authorisation applications (including EIA) for Victoria-West disposal site (for closure) and the Loxton and Richmond disposal sites (for continued operation).
	Objective 2: Close and rehabilitate existing Victoria West landfill. Follow up on status of authorisation for replacement new disposal site for Victoria West.	Close and rehabilitate the existing Victoria West landfill in accordance with the Minimum Requirements for Closure of a Landfill (once new replacement site has been authorised and constructed. Liaise with DEAT on status of authorisation of new disposal site in Victoria West.
	Objective 3: Upgrade and Improve management of Loxton and Richmond Disposal Sites, as well as the existing Colesberg site until closure	Construct Guard house and ablution facilities at Loxton and Richmond disposal sites
		Construct proper fencing around the Loxton, Richmond landfill sites.

		Fence/secure Victoria West landfill once closed to prevent further waste disposal on the site.
		Improve operations at Loxton and Richmond Disposal Sites in accordance with operational plans which will have to be compiled and submitted as part of Authorisation Applications and in accordance with Minimum Requirements. Operate Victoria West landfill with a view to closure.
		Maintain Infrastructure on the Sites
Waste Infrastructure	Objective 1: Extend Service to Un-serviced Areas in Municipal Area	Include additional residential developments into Service Delivery Area
		Inform Farmers of Correct Waste Disposal Practices.
	Objective 2: Extend and Maintain Collection Fleet	Compile Equipment Replacement Plan
		Negotiate Maintenance Contract with Vehicle Suppliers
		Maintain Current Collection Fleet
	Objective 3: Standardise Collection and Optimise Collection route	Phase in Standard Refuse Receptacles with new collection equipment.

		Amend and optimise collection route.
Institutional Capacity and Human Resources	Objective 1: Effective Structure of Human Resources	Appoint a site supervisor / operator at the Victoria West, Loxton and Richmond landfill Sites.
	Objective 2: Train Staff	Locally train low level staff and provide specialised training for specialised positions.
		Ensure proper training of contracted personnel
Financial Resources	Objective 1: Improve Payment of Service Tariff	Implement pre-paid system
		Implement Penalties
		Redistribute Equitable Share
	Objective 2: Standardise Tariff Structure	Implement Standardised Tariff System
Dissemination of Information / Communication	Objective 1: Develop and Maintain a WIS	Develop WIS
	Objective 2: Contribute to District Forums	Attend workshops
	Objective 3: Build Community Awareness.	Build awareness through flyers, newspaper notices and road shows.

Management of Illegal	Objective 1: Develop Co-	Amend Bylaws
-----------------------	--------------------------	--------------

Activities	operation Strategies to Prevent Illegal Activities.	
		Establish Community Watch
		Introduce Incentive schemes for Clean Neighbourhoods.
		Provide Skips throughout Town for Refuse Dumping
Waste Minimisation	Objective 1: Encourage recycling activities if proven feasible Activities	Provide recycling containers throughout town
	Objective 2: Encourage Waste Minimisation	Incentive Schemes for in House Recycling

SECTION 11: IMPLEMENTATION PROGRAM

11 IMPLEMENTATION PROGRAM

The following is an implementation programme based on the recommendations. The programme identifies actions to be taken to achieve the proposed recommendations.

Implementation Programme								
Focus Area	Recommendation	Actions						
		2008/2009	2009/2010	2010/2011	2011/2012	2012/2013	2013/2014	2014/2015
Disposal Infrastructure Development	Authorise the existing Victoria-West disposal site for closure and the Loxton and Richmond disposal sites for continued operation.	Apply for authorisation for continued operation of the Loxton and Richmond landfill sites, and apply for authorisation for closure of the Victoria West landfill site, including EIA's with each authorisation		Follow up on authorisation status				
	Close and rehabilitate existing Victoria West landfill. Follow up on status of authorisation for replacement new disposal site for Victoria West.	Liaise with DEAT on status of authorisation of new disposal site in Victoria West.	Close and rehabilitate the existing Victoria West landfill in accordance with the Minimum Requirements for Closure of a Landfill (once new replacement site has been authorised and constructed	Maintain closed Victoria West landfill site				

Focus Area	Recommendation	Actions						
		2008/2009	2009/2010	2010/2011	2011/2012	2012/2013	2013/2014	2014/2015
Disposal Infrastructure Development	Upgrade and Improve management of Loxton and Richmond Disposal Sites, as well as the existing Colesberg site until closure	Construct guard house and ablution facilities at the Loxton and Richmond Landfill Sites Construct proper fencing around the Loxton and Richmond landfill sites. Secure Victoria West landfill to prevent further disposal after closure		Audit Management of Landfill Sites	Audit Management of Landfill Sites	Audit Management of Landfill Sites	Audit Management of Landfill Sites	Audit Management of Landfill Sites
Waste Collection Infrastructure	Extend service to un-serviced areas.	Assist Farmers with Proper Waste Disposal Techniques	Add new residential development areas as it develops	Add new residential development areas as it develops	Add new residential development areas as it develops	Add new residential development areas as it develops	Add new residential development areas as it develops	Add new residential development areas as it develops
	Extend & Maintain Collection Fleet	Compile Equipment Replacement Plan	Implement Equipment Savings Plan	Replace equipment as Required	Replace equipment as Required Negotiate Maintenance Contract			
		Maintain Current Collection Fleet	Maintain Current Collection Fleet	Maintain Current Collection Fleet	Maintain Current Collection Fleet	Maintain Current Collection Fleet	Maintain Current Collection Fleet	Maintain Current Collection Fleet
	Optimise Collection Route	Optimise Collection Route	Include new Areas into Collection Route					

Focus Area	Recommendation	Actions						
		2008/2009	2009/2010	2010/2011	2011/2012	2012/2013	2013/2014	2014/2015
	Standardise Refuse Receptacles	Continue with current refuse collection system, but continuously review the system for possible phasing in of 240 l wheelie bins should it prove to be feasible						
Institutional Capacity & Human Resources	Employ Additional Staff to manage landfill sites	Appoint site supervisor/operator at Victoria West, Loxton and Richmond landfill sites	Employ Staff as Vacancies Develop					
	Locally Train Low Level Staff Specialised Training for Specialised Posts	Train New Staff Ensure Training of Landfill Managers						
Financial Resources	Implement Standardised Tariff Structure	Evaluate Level of Service Delivery Develop Standardised Tariffs for Specific Levels of Service.	Update Tariffs as Service Levels Improve Increase Tariffs to Combat Inflation					
	Implement Pre-paid system	Inform Community regarding Implementation of System Implement Pre-Paid System	Upgrade System as Required					
Dissemination of Information / Communication	Develop WIS	Appoint Consultant to Develop WIS	Maintain and Update WIS as Situation Change in Municipality					
	Attend Workshops	Attend Quarterly Waste Management Workshops	Attend Quarterly Waste Management Workshops	Attend Quarterly Waste Management Workshops	Attend Quarterly Waste Management Workshops	Attend Quarterly Waste Management Workshops	Attend Quarterly Waste Management Workshops	Attend Quarterly Waste Management Workshops

Focus Area	Recommendation	Actions						
		2008/2009	2009/2010	2010/2011	2011/2012	2012/2013	2013/2014	2014/2015
	Build Community Awareness	Publish Newspaper Notices and Flyers. Conduct Road Shows	Publish Newspaper Notices and Flyers.	Publish Newspaper Notices and Flyers. Conduct Road Shows	Publish Newspaper Notices and Flyers.	Publish Newspaper Notices and Flyers. Conduct Road Shows	Publish Newspaper Notices and Flyers.	Publish Newspaper Notices and Flyers. Conduct Road Shows
Management of Illegal Activities	Establish Community Watch Programme	Inform Communities of Proposed Program	Establish Community Watch System Implement Incentive Schemes		Incorporate New Neighbourhoods into the Community Watch System			
	Amend By-Laws	Amend By-Laws	Update By-Laws as Required					
	Provide Skips Throughout Town	Purchase Skips for Existing Neighbourhoods	Purchase Skips for New Developments as the Need Arise					
Waste Minimisation	Provide Recycling Containers Throughout Town	Purchase Recycling Containers Locate Containers at Strategic Places Improve Community Awareness	Add Additional Containers to Service New Development Areas Continual Awareness Program					
	Incentive Schemes for In-House Recycling	Develop Discount System for Businesses Implement Discount Strategy	Maintain and Evolve Discount System to Incorporate New Businesses					

Cost Estimates

Focus Area	Recommendation	Actions						
		2008/2009	2009/2010	2010/2011	2011/2012	2012/2013	2013/2014	2014/2015
Disposal Infrastructure Development	Authorise the existing Victoria-West disposal site for closure and the Loxton and Richmond disposal sites for continued operation.	Apply for authorisation for continued operation of the Loxton and Richmond landfill sites, and apply for authorisation for closure of the Victoria West landfill site, including EIA's with each authorisation		Follow up on authorisation status				
		R 750 000 (R250 000 per site)		No cost assigned, to be conducted by Municipality/consultant				
	Upgrade and Improve management of Loxton and Richmond Disposal Sites, as well as the existing Colesberg site until closure	Construct guard house and ablution facilities at the Loxton and Richmond landfill sites		Audit Management of Landfill Sites (twice yearly audit) (8% CPI Increase)				
		R 40 000	R 40 000					
		Construct proper fencing around the Loxton and Richmond landfill sites. Secure Victoria West site once closed to prevent the further disposal of waste on the site						
		R 150 500	R 172 500					

Focus Area	Recommendation	Actions					
		2008/2009	2009/2010	2010/2011	2011/2012	2012/2013	2013/2014
<p>Disposal Infrastructure Development</p>	<p>Close and rehabilitate existing Victoria West landfill. Follow up on status of authorisation for replacement new disposal site for Victoria West.</p>	<p>Liaise with DEAT on status of authorisation of new disposal site in Victoria West.</p>	<p>Close and rehabilitate the existing Victoria West landfill in accordance with the Minimum Requirements for Closure of a Landfill (once new replacement site has been authorised and constructed</p>	<p>Maintain closed Victoria West landfill site</p>			
		<p>No Costs Assigned. To be conducted by Municipality / Consultant</p>	<p>R 500 000</p>				

Focus Area	Recommendation	Actions						
		2008/2009	2009/2010	2010/2011	2011/2012	2012/2013	2013/2014	2014/2015
Waste Collection Infrastructure	Extend service to un-serviced areas.	Assist Farmers with Proper Waste Disposal Techniques	Add new residential development areas as it develops	Add new residential development areas as it develops	Add new residential development areas as it develops	Add new residential development areas as it develops	Add new residential development areas as it develops	Add new residential development areas as it develops
		No Costs Assigned. To be conducted by Municipality	No Costs Assigned	No Costs Assigned	No Costs Assigned	No Costs Assigned	No Costs Assigned	No Costs Assigned
	Extend & Maintain Collection Fleet	Compile Equipment Replacement Plan	Implement Equipment Savings Plan	Replace equipment as Required	Replace equipment as Required Negotiate Maintenance Contract			
		R 25 000	No Costs Assigned	No Costs Assigned	No Costs Assigned	No Costs Assigned	No Costs Assigned	No Costs Assigned
		Maintain Current Collection Fleet	Maintain Current Collection Fleet	Maintain Current Collection Fleet	Maintain Current Collection Fleet	Maintain Current Collection Fleet	Maintain Current Collection Fleet	Maintain Current Collection Fleet
		No Costs Assigned. In Current Municipal Budget	No Costs Assigned. In Current Municipal Budget	No Costs Assigned. In Current Municipal Budget	No Costs Assigned. In Current Municipal Budget	No Costs Assigned. In Current Municipal Budget	No Costs Assigned. In Current Municipal Budget	No Costs Assigned. In Current Municipal Budget
	Optimise Collection Route	Optimise Collection Route		Include new Areas into Collection Route				
		R 12 000	R 12 000	No Costs Assigned. To be Conducted by the Municipality				

Focus Area	Recommendation	Actions						
		2008/2009	2009/2010	2010/2011	2011/2012	2012/2013	2013/2014	2014/2015
	Standardise Refuse Receptacles	Continue with current refuse collection system, but continuously review the system for possible phasing in of 240 l wheelie bins should it prove to be feasible						
		No costs Assigned. To be conducted by the Municipality						
Institutional Capacity & Human Resources	Employ Additional Staff to manage landfill sites	Appoint a site supervisor/operator at Victoria West, Loxton and Richmond landfill sites	Employ Staff as Vacancies Develop					
		No Costs Assigned. To be Negotiated by the Municipality	No Costs Assigned. To be Conducted by the Municipality					
	Locally Train Low Level Staff	Train New Staff (High First Year Costs Followed by Updating Training if Required)						
		R 50 000	R 10 000	R 10 800	R 11 664	R 12 597	R 13 604	R 14 693
	Specialised Training for Specialised Posts	Ensure Training of Landfill Managers						
		No Costs Assigned. To be Conducted by the Municipality						
Financial Resources	Implement Standardised Tariff Structure	Evaluate Level of Service Delivery	Update Tariffs as Service Levels Improve					
		Develop Standardised Tariffs for Specific Levels of Service.	Increase Tariffs to Combat Inflation					
		No Costs Assigned. To be Conducted by the Municipality	No Costs Assigned. To be Conducted by the Municipality					

Focus Area	Recommendation	Actions						
		2008/2009	2009/2010	2010/2011	2011/2012	2012/2013	2013/2014	2014/2015
	Implement Pre-paid system	Inform Community regarding Implementation of System	Upgrade System as Required					
		Implement Pre-Paid System						
		R 65 000	R 40 000	No Costs Assigned. To be Conducted by the Municipality				
Dissemination of Information / Communication	Develop WIS	Appoint Consultant to Develop WIS	Maintain and Update WIS as Situation Change in Municipality					
		No Costs Assigned. Generic WIS being designed by DEAT	No Costs Assigned.					
	Attend Workshops	Attend Quarterly Waste Management Workshops	Attend Quarterly Waste Management Workshops	Attend Quarterly Waste Management Workshops	Attend Quarterly Waste Management Workshops	Attend Quarterly Waste Management Workshops	Attend Quarterly Waste Management Workshops	Attend Quarterly Waste Management Workshops
		No Costs Assigned	No Costs Assigned	No Costs Assigned	No Costs Assigned	No Costs Assigned	No Costs Assigned	No Costs Assigned
	Build Community Awareness	Publish Newspaper Notices and Flyers.	Publish Newspaper Notices and Flyers.	Publish Newspaper Notices and Flyers.	Publish Newspaper Notices and Flyers.	Publish Newspaper Notices and Flyers.	Publish Newspaper Notices and Flyers.	Publish Newspaper Notices and Flyers.
		Conduct Road Shows		Conduct Road Shows	Conduct Road Shows	Conduct Road Shows		Conduct Road Shows
		R 35 000	R 12 000	R 38 000	R 14 000	R 40 000	R 16 000	R 42 000
Management of Illegal Activities	Establish Community Watch Programme	Inform Communities of Proposed Program	Establish Community Watch System	Incorporate New Neighbourhoods into the Community Watch System				
			Implement Incentive Schemes					
		R 20 000	R 20 000	R 20 000	No Costs Assigned			

Focus Area	Recommendation	Actions							
		2008/2009	2009/2010	2010/2011	2011/2012	2012/2013	2013/2014	2014/2015	
	Amend By-Laws	Amend By-Laws	Update By-Laws as Required						
		No Costs Assigned	No Costs Assigned						
	Provide Skips Throughout Town	Purchase Skips for Existing Neighbourhoods	Purchase Skips for New Developments as the Need Arise						
		R 6 800 /skip							
Management of Illegal Activities	Provide Recycling Containers Throughout Town	Purchase Recycling Containers Locate Containers at Strategic Places Improve Community Awareness	Add Additional Containers to Service New Development Areas Continual Awareness Program						
		R 60 000	R 40 000	No Costs Assigned					
	Incentive Schemes for In-House Recycling	Develop Discount System for Businesses Implement Discount Strategy	Maintain and Evolve Discount System to Incorporate New Businesses						
		No Costs Assigned. To be Conducted by the Municipality		No Costs Assigned. To be Conducted by the Municipality					

SECTION 12: FINANCIAL RESOURCES AND IMPLEMENTATION PRIORITIES

12 FINANCIAL RESOURCES & IMPLEMENTATION PRIORITIES

The Ubuntu Municipality has several financial resources options available to them for the implementation of the various recommendations. The first is resources from the Municipal budget. The majority of the Municipalities within the country however have a severe shortage of Municipal funds. A second option available is in the form of Municipal Infrastructure Grants (MIG) or the Special Municipal Infrastructure Fund (SMIF). The National Government is working on a three-year cycle and business plans have to be submitted for a specific project. The government then approves these projects and funds are made available through the District Municipalities. This MIG grant is from the National Government and is generally only applicable to the building of Infrastructure within a Municipal area, but waste equipment may be considered.

A third option is funding from the development bank and international development organisations, such as the Finnish Environmental Institute. Several International organisations are currently involved in Solid Waste Management and this therefore seems a very viable option.

The Equitable Share provided by the government is at the moment generally used for water and electricity subsidies. It should however be noted that this subsidy should also be used for subsidising refuse removal tariffs.

The implementation plan indicated in Section 11 represents the ideal or complete solution for waste management within the Ubuntu Municipality. Due to the fact that the Ubuntu Municipality at the moment does not have the financial resources to implement all of the recommendations it is essential that the Municipality prioritise the recommendations and actions as well as identify the persons needed or responsible for the completion of these tasks.

The following is a breakdown of the tasks according to priority and responsibility.

Focus Area	Priority	Requirements/Responsibility
Infrastructure Development	Authorise the existing Victoria-West disposal site for closure and the Loxton and Richmond disposal sites for continued operation.	Municipality / Consultant
Infrastructure Development	Close and rehabilitate existing Victoria West landfill. Follow up on status of authorisation	Consultant / Municipality / Contractor

	for replacement new disposal site for Victoria West.	
Infrastructure Development	Upgrade and Improve management of Loxton and Richmond Disposal Sites, as well as the existing Colesberg site until closure	Consultant / Municipality / Contractor
Human Resources	Employ Additional Personnel (landfill managers/operators)	Municipality
Waste Collection	Compile Fleet Replacement Plan and Implement Savings Plan	Consultant / Municipality
Waste Collection	Standardise Refuse Receptacles	Municipality
Human Resources	Train Staff	Municipality
Management of Illegal Activities	Compile Suitable By-laws	Legal Expert/Municipality
Community Awareness	Community Awareness and Community Watch	Municipality
Dissemination of Information	Develop and Maintain WIS	DEAT/Municipality
Waste Minimisation	Community Awareness	Waste Recyclers/Municipality
Waste Minimisation	Provide Recycling Containers	Municipality

The above list of priorities is based on the legal requirements faced by the Municipality as well as on strategies and plans already in place. The legal requirements that is not in place is considered to be of the utmost priority while measures recommended to streamline and convenience the waste management process are located further down the priority list.

SECTION 13: SUMMARY

13 SUMMARY

13.1 DISPOSAL INFRASTRUCTURE

The Ubuntu Municipality has three disposal sites to manage namely the Victoria West, Loxton and Richmond sites. The landfill sites are not authorised in terms of Section 20 of the Environment Conservation Amendment Act and authorisation applications (which include an EIA for each site) for the continued operation (in the case of Loxton and Richmond sites) and for closure (in the case of the existing Victoria West landfill) should be submitted to DEAT. The existing Victoria West landfill has reached the end of its lifetime and should be properly closed and rehabilitated once the new replacement site has been authorised and constructed. The existing Victoria West landfill should be operated in the mean time with a view to closure in accordance with the Minimum Requirements for Waste Disposal by Landfill. The new Victoria West disposal site is in the process of being authorised and the status of the authorisation should be followed up. The Loxton and Richmond disposal sites should be upgraded (guard house with ablution at the entrance and fencing around the site) and the operations at these sites be improved to comply with the Minimum Requirements for Waste Disposal by Landfill. The Loxton and Richmond sites should be operated in accordance with the Operational Plans (which will have to be submitted as part of the Authorisation Application reports). The Municipality should ensure that the operations at the disposal sites are done in accordance with sound waste disposal principles and that the sites be effectively managed in the future.

13.2 WASTE COLLECTION INFRASTRUCTURE

The Municipality currently does not have sufficient equipment for the delivery of an effective refuse removal service. The waste collection vehicles are old and in a poor condition. There is a need to plan for the future replacement of these vehicles. The compilation of a replacement plan as well as the implementation of a savings plan will assist the Municipality to plan ahead and budget for the vehicles.

13.3 INSTITUTIONAL CAPACITY AND HUMAN RESOURCES

The Ubuntu Municipality at the current moment has no personnel at the landfill sites. Landfill managers/operators (one person at each disposal site) need to be appointed to

ensure the proper management of the landfill sites. It is also essential that the municipal workers are properly trained for their specific tasks.

13.4 FINANCIAL RESOURCES

The current billing system does not seem to be effective. A pre-paid system should be investigated to be implemented where non-payment of fees is present.

13.5 DISSEMINATION OF INFORMATION / COMMUNICATION

A Waste Information System needs to be developed to ensure effective waste management. This information will also enable the Municipality to contribute to the quarterly waste management workshops with the other Municipalities in the District Municipality. The aim of these workshops will be to build capacity within them as well as guide Municipalities with less experience. The communities within the municipal area should also be made aware of proper waste management techniques and the service the Municipality renders.

13.6 MANAGEMENT OF ILLEGAL ACTIVITIES

The Municipality has a problem with illegal dumping within the municipal area. To improve the current situation, the Municipality can introduce a neighbourhood watch system that will aim to prevent illegal dumping within their specific area. The Municipality can also deploy skips at strategic locations across the towns to minimise illegal dumping.

13.7 WASTE MINIMISATION

The Ubuntu Municipality at the moment does not have any formal recycling activities. This can also be attributed to the lack of available market for the recycled materials. The distribution of recycle containers throughout town will further encourage recycling activities. The implementation of an incentive scheme for in-house waste minimisation for businesses should also be investigated.

SECTION 14: RECOMMENDATION AND CONCLUSION

14 RECOMMENDATIONS AND CONCLUSION

Apart from the recommendations in Section 10, the following recommendations are made:

A Waste Information System should be implemented for the whole district. The aim of this information system will be to provide all the necessary detail information pertaining to waste management i.e. permit status of landfills, volumes disposed of, condition of the landfills, number and type of equipment, date of purchase, operating and maintenance cost, replacement date, type of service, number of service points (domestic, commercial and industrial), the number of personnel involved, etc.

Decisions concerning new equipment or services can then be made based on accurate information provided by the above system. Some of the information in this document can serve as a basis for future development of such a Waste Information System. The above is regarded to be of the utmost importance to the district as well as the local municipalities.

This IWMP should be re-evaluated and expanded to a detail operational plan, once suitable information is available from the system as to ensure that future planning is done correctly:

- Service levels should be workshopped with the community to obtain their views and inputs on the proposed upgrading of their service and the cost implications involved.
- Community awareness campaigns should be implemented to educate the communities on responsible waste management i.e. why a landfill is fenced, why you dispose of your waste in waste receptacles, why waste is covered at a landfill, why illegal dumping is costly, etc.
- The municipalities should promote recycling and/or waste minimisation. The recyclers on site should be formalised to ensure that they co-operate with the landfill supervisors.

The above recommendations together with the recommendations in Section 10 should ensure that the short term waste management requirements in the region are met. Once the Waste Information System is implemented, this Plan should be re-evaluated and if need be adjusted. Long term planning can then be done in a more responsible manner. This will ensure that sound waste management is practised in the region.

APPENDIX A:
**Typical Procedure for
Landfill Authorisation**